

# **A trial emulation approach for policy evaluations with group-level longitudinal data**

**Eli Ben-Michael**  
**Harvard University**

**Joint work with Avi Feller and Elizabeth Stuart**

# 2020 was an extraordinary year (for policy evaluation)

- Unprecedented policy measures
- Wide variation in types of NPIs
- Rapidly changing policy environment

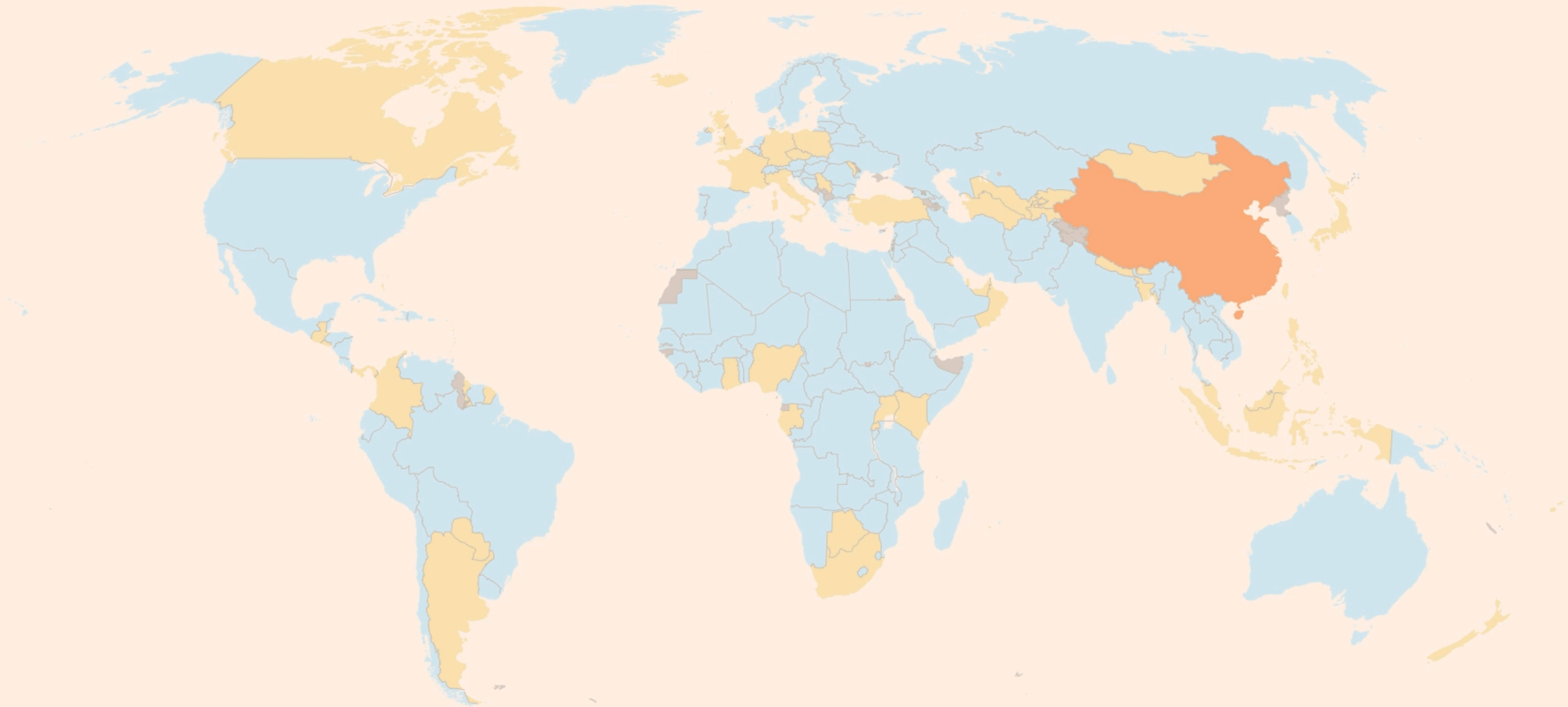
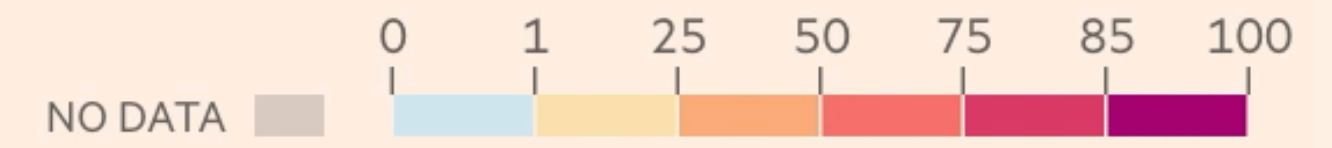




Jan 24 2020

# Lockdowns around the world

Oxford Covid-19 government response stringency index

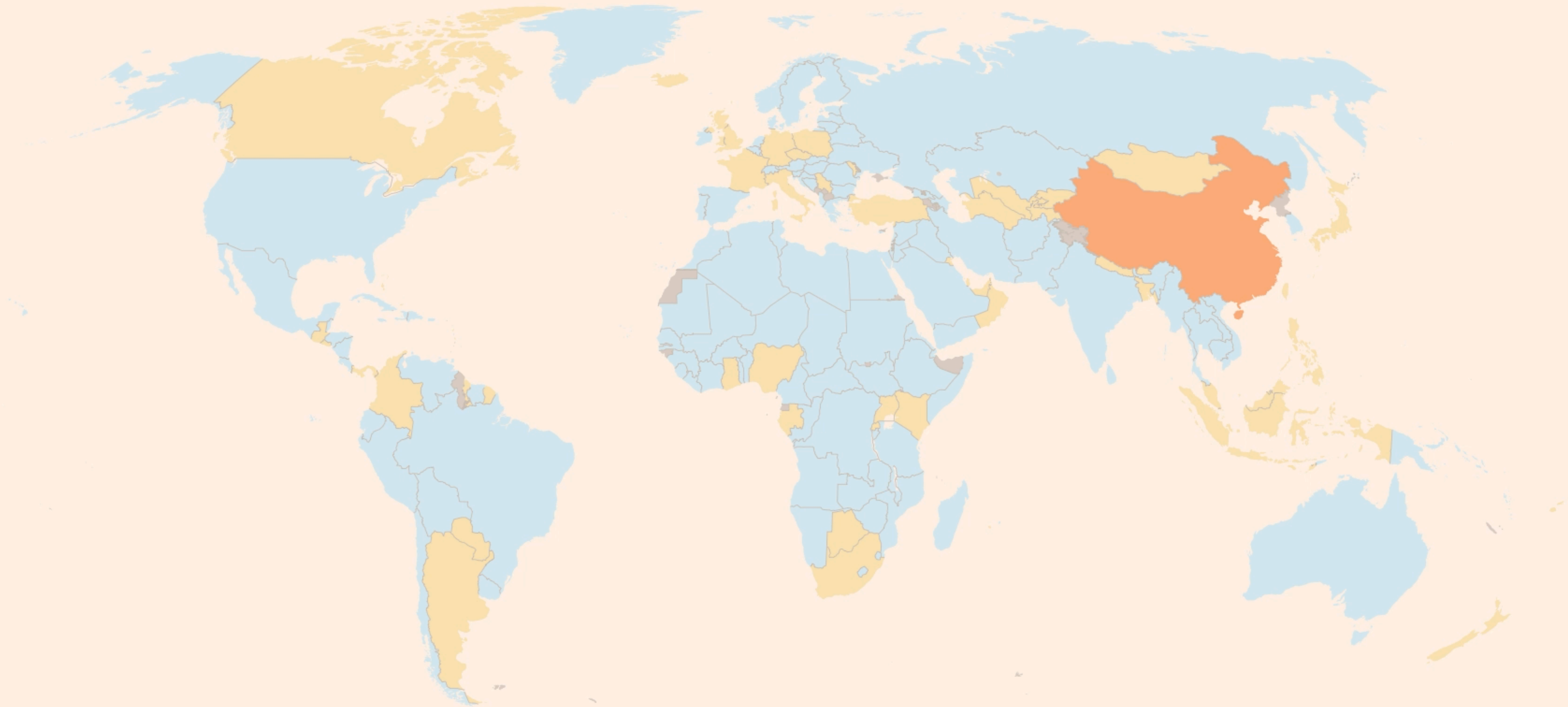
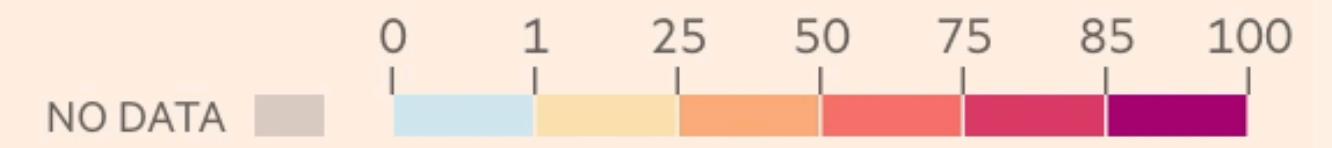




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## Lockdowns around the world

Oxford Covid-19 government response stringency index



Graphic: Alan Smith and David Blood

Source: Blavatnik School of Government, University of Oxford. Data as of April 22. Data for the most recent seven days may not yet reflect government response changes implemented during that period

© FT

**Policy evaluation is hard!**

...especially during Covid-19

# What's so difficult?

(an incomplete list)

- Policies are not randomized
- Policies are adopted at different times
- Multiple policies are bundled together
- Policies do not determine individual behavior
- Policies in one location might affect another

But it's important to evaluate policy impacts!



**Design-based thinking can help**

# Design-based thinking can help

## Target Trial Emulation

Design an observational study like a randomized one

[Danaei et al 2018; Dickerman et al 2019]



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## Panel Data Methods

Beyond two-way fixed effects

[Goodman-Bacon 2018; Abraham & Sun 2021; Callaway & Sant'Anna 2021]

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Policy Trial Emulation

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graph TD; A[Target Trial Emulation] --> C[Policy Trial Emulation]; B[Panel Data Methods] --> C;
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## Policy Trial Emulation

Combines insights from Epidemiology and Econometrics

A **stylized** analysis:

- Evaluate the impact of stay at home orders in the US

# Outline

1. The elements of policy trial emulation
2. Single and nested target trials

# Policy Trial Emulation

# **The elements of policy trial emulation**

# The elements of policy trial emulation

Require 4 definitions:



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1. Units and exposures

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  - Variation across states
  - We'll package these all together → less interpretable

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  - Limited compliance and enforcement [Goolsbee & Syverson 2020]

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  - Individual mobility reduced **before** policy changes
  - Limited compliance and enforcement [Goolsbee & Syverson 2020]
- Are there spillovers?
  - Probably! But this is difficult to account for



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- Intent-to-treat (ITT) analysis
  - Measure the effect of the policy as implemented

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  - Measure the effect of the policy as implemented
- Potential outcomes framework
  - $W_{it}$  State  $i$  has a stay-at-home order at time  $t$
  - $Y_{it}(1), Y_{it}(0)$  Outcome if order is/isn't enacted
  - Average of instantaneous effects  $Y_{it}(1) - Y_{it}(0)$  for states that enacted a stay at home policy

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  - Average of instantaneous effects  $Y_{it}(1) - Y_{it}(0)$  for states that enacted a stay at home policy
- Only focus on starting stay-at-home orders
  - Effect of “turning off” policies adds complexity

# The elements of policy trial emulation

Require 4 definitions:

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Require 4 definitions:

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- Cumulative vs instantaneous outcomes
  - Total number of Covid-19 cases
  - Ratio of current current case count to previous day

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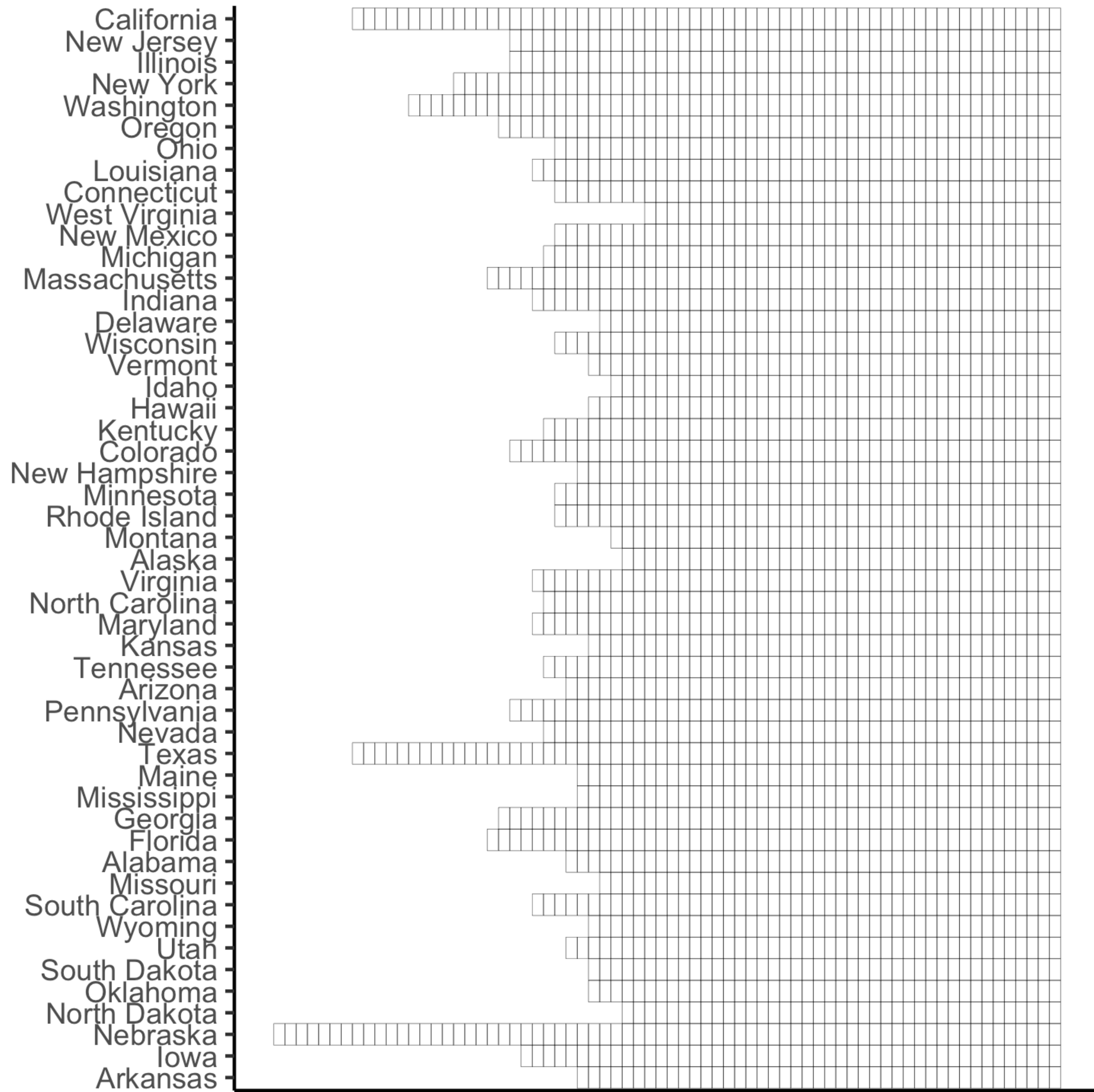
- Cumulative vs instantaneous outcomes
  - Total number of Covid-19 cases
  - Ratio of current current case count to previous day
- Transforming the outcomes
  - Logarithm transformation due to exponential growth
- Data quality is a concern
  - Differential changes in testing regimes over time?



# The elements of policy trial emulation

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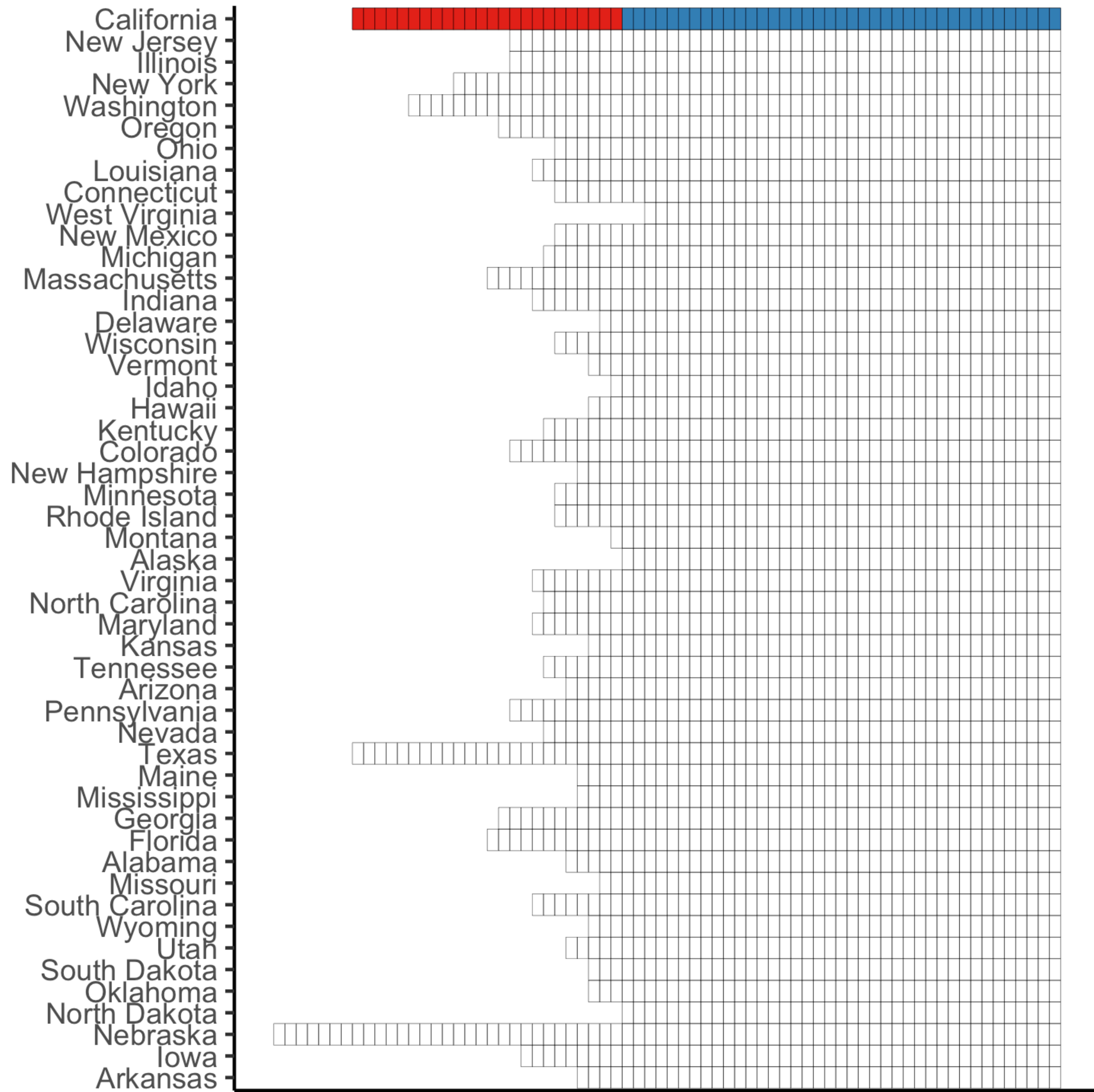
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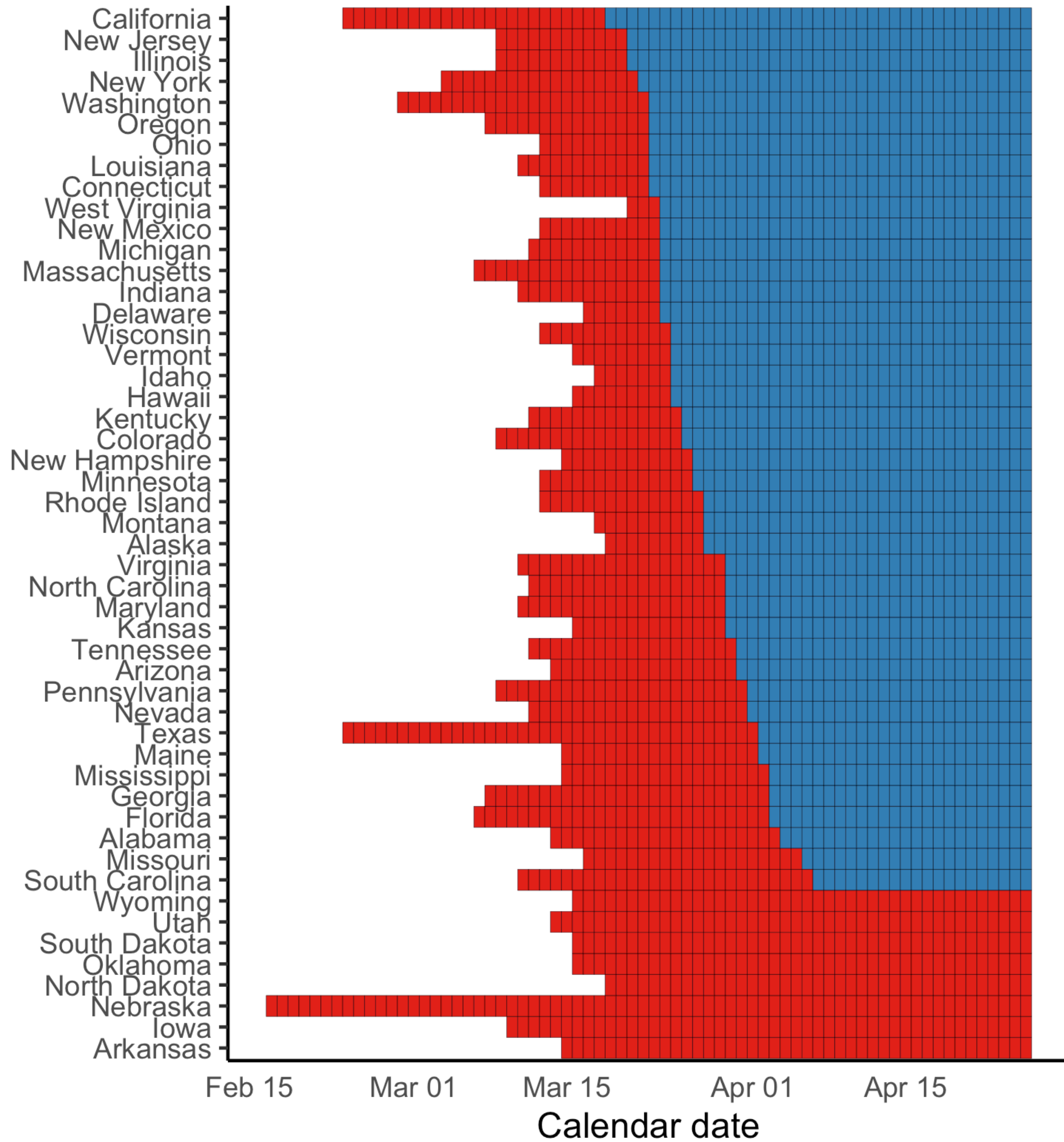
Stay At Home Order  Not-Enacted  Enacted



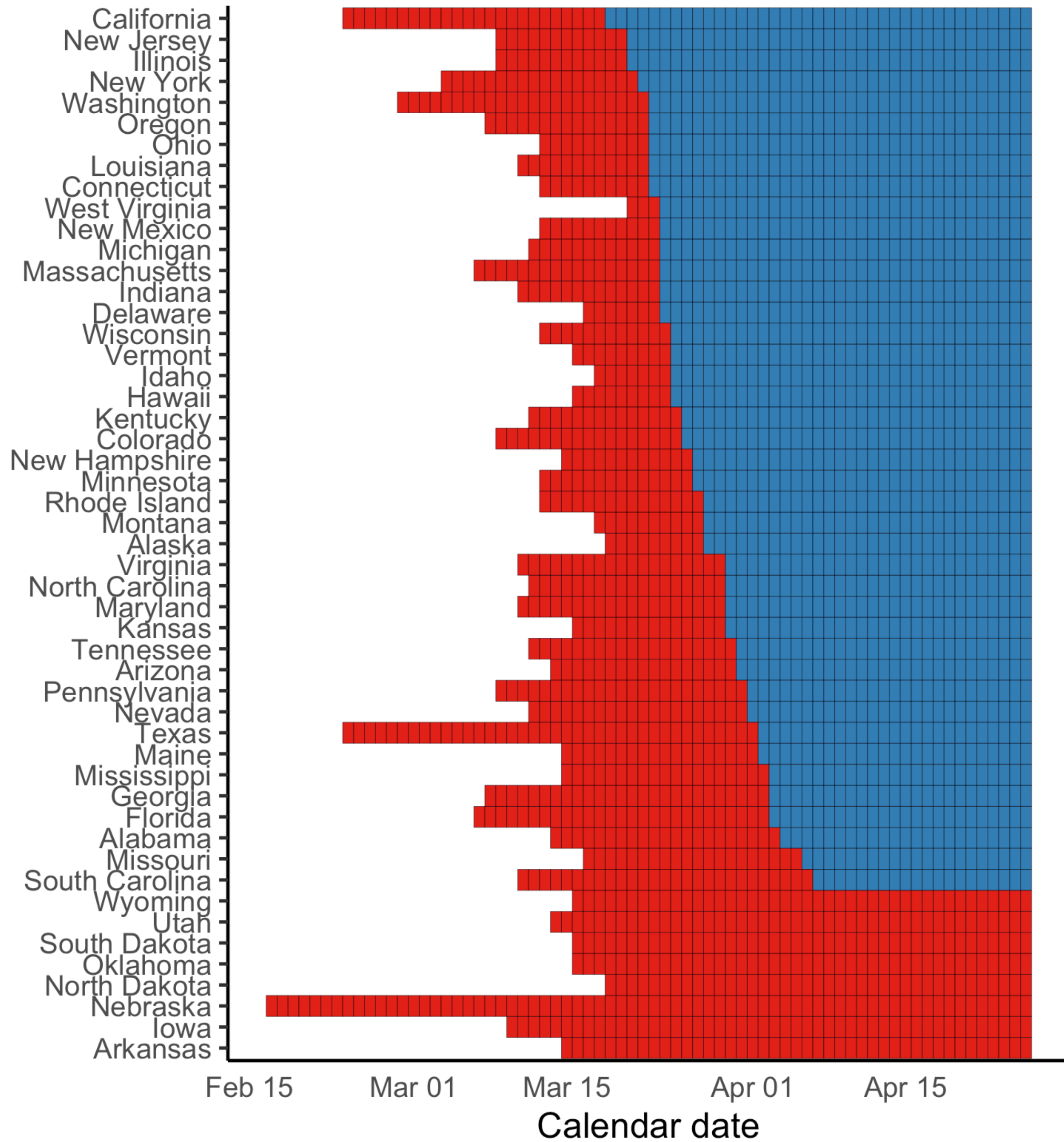
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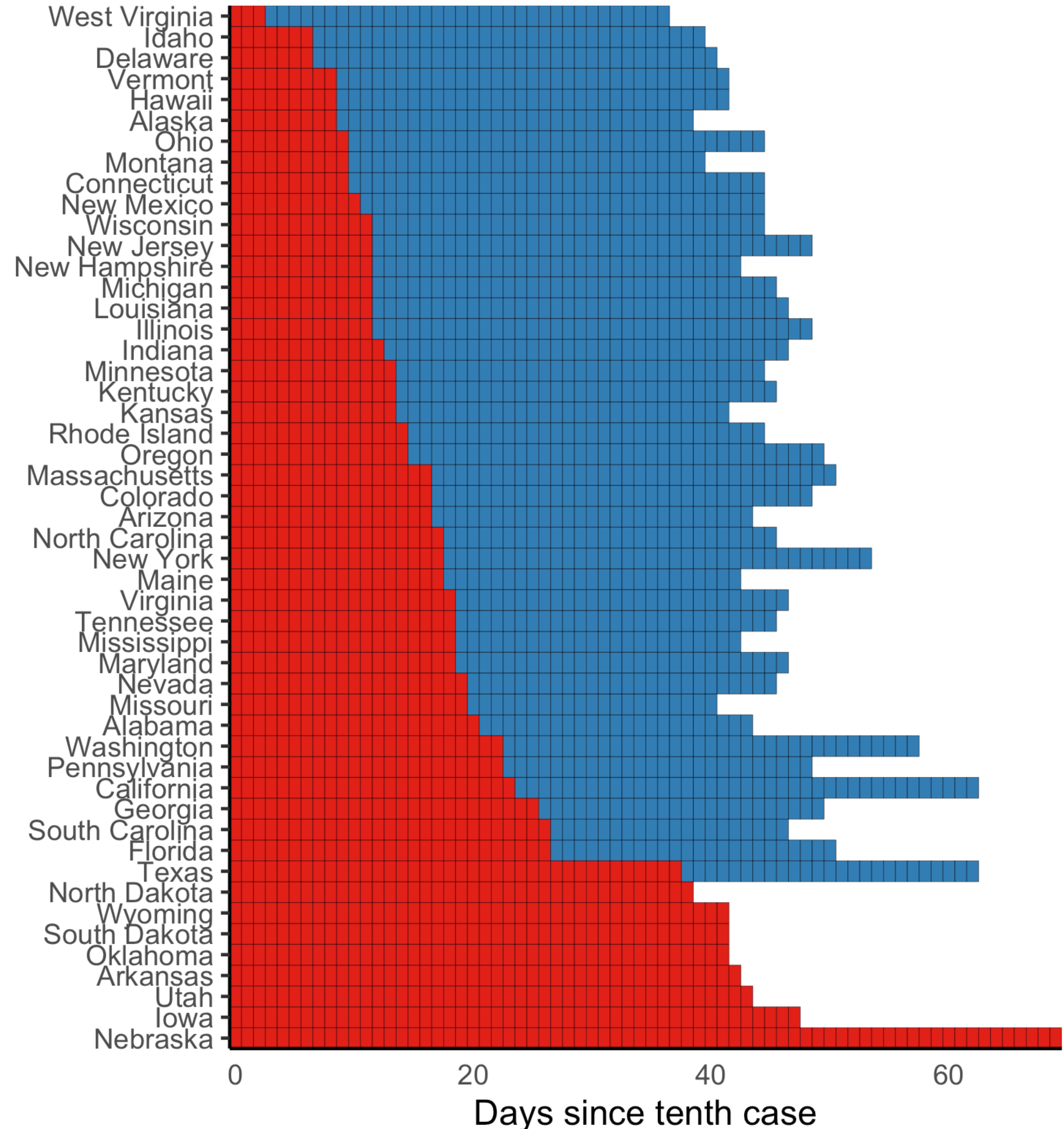
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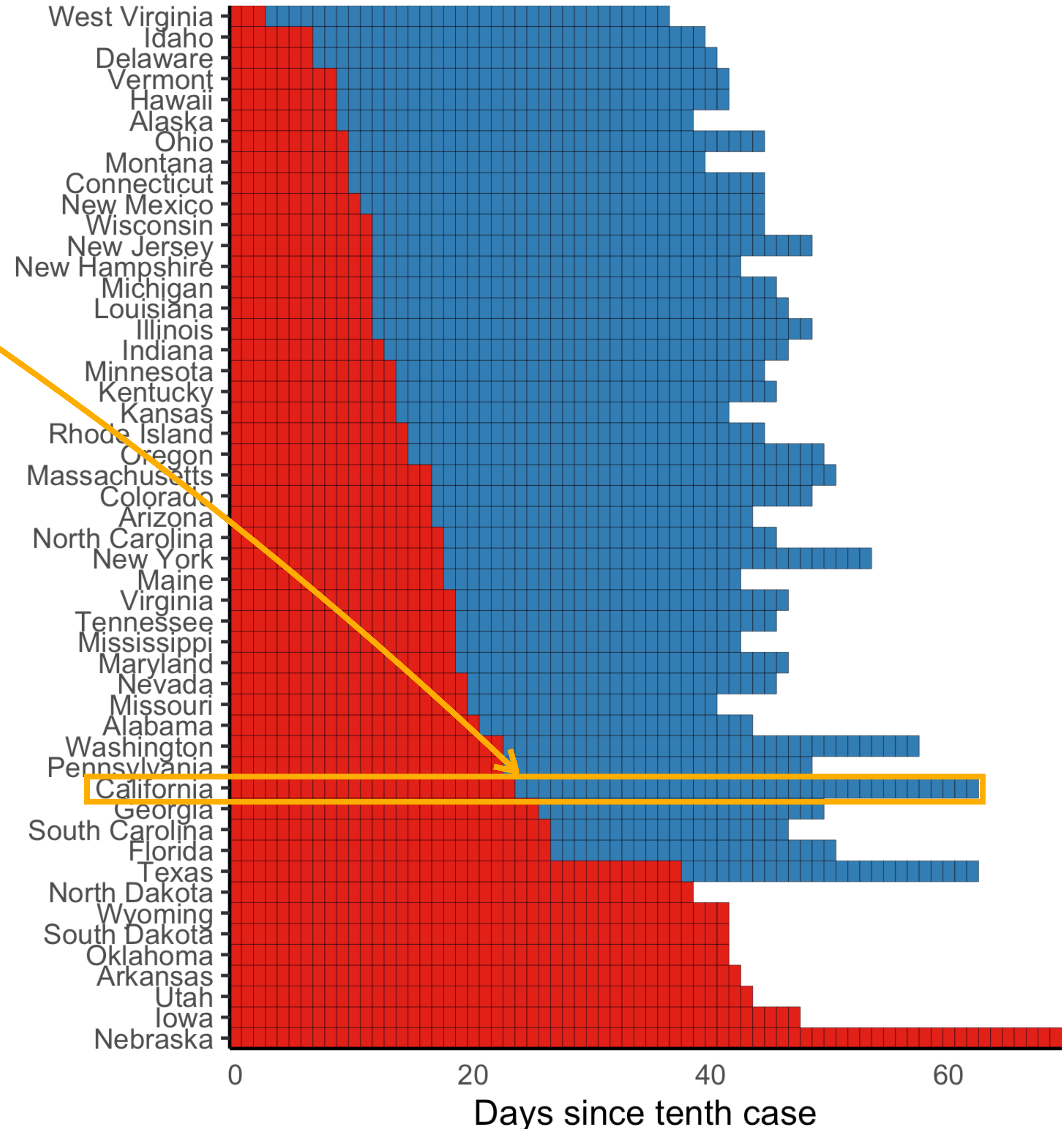
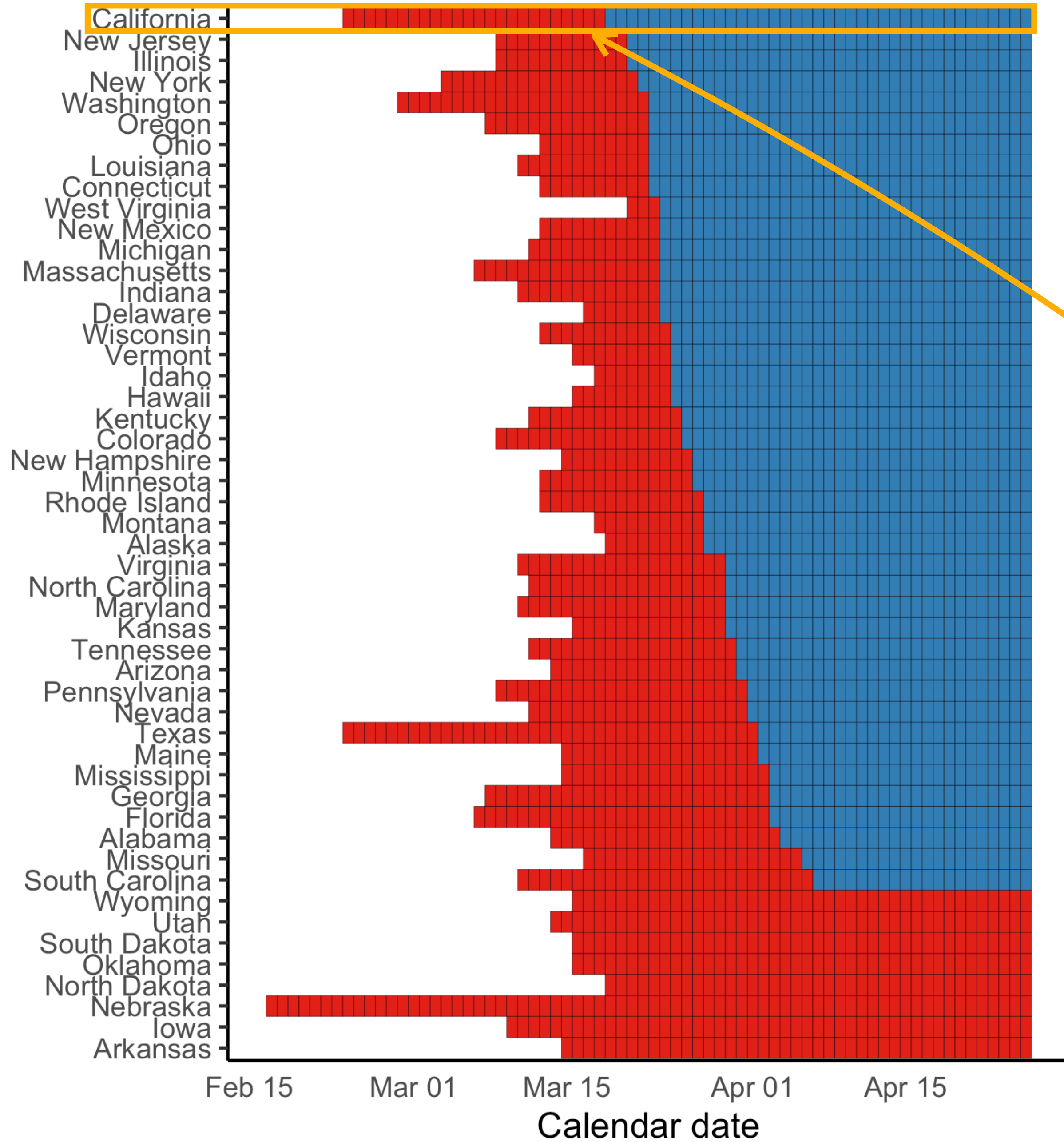
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# Single and Nested Target Trials



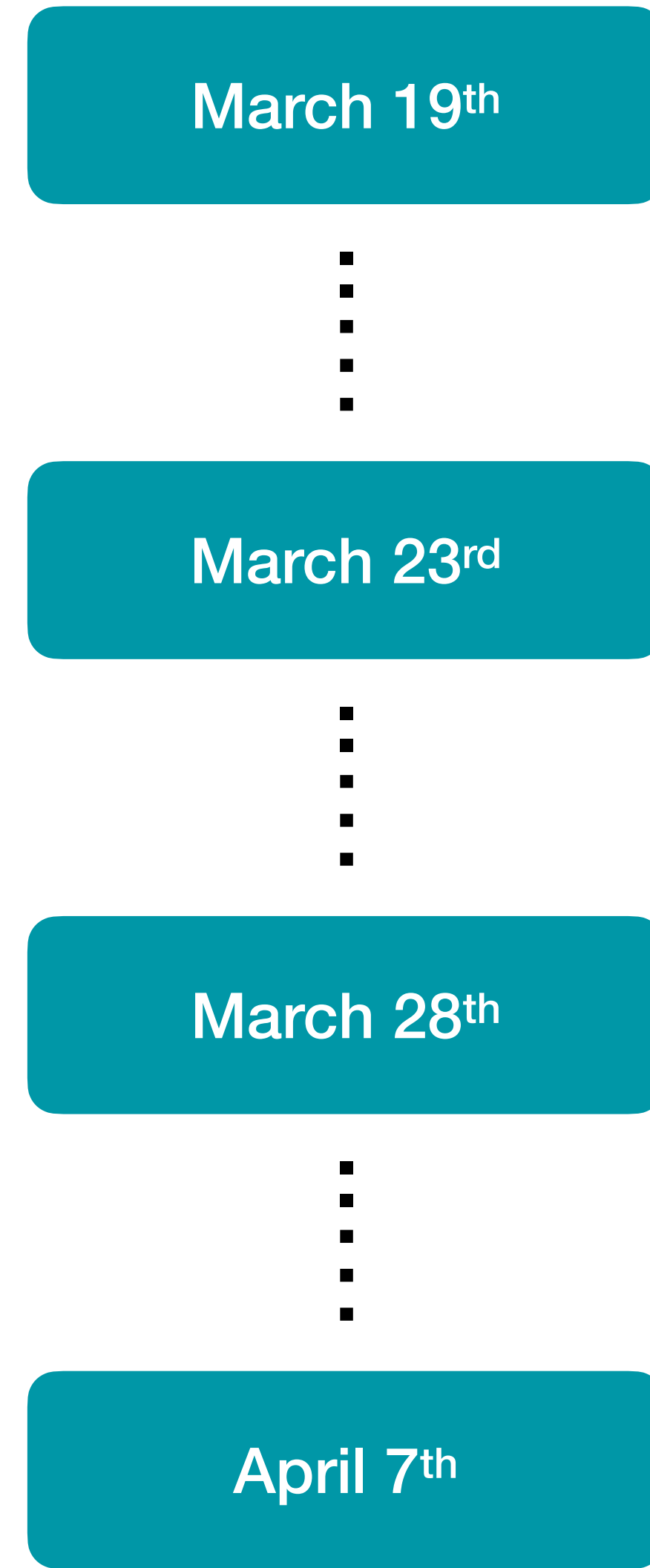
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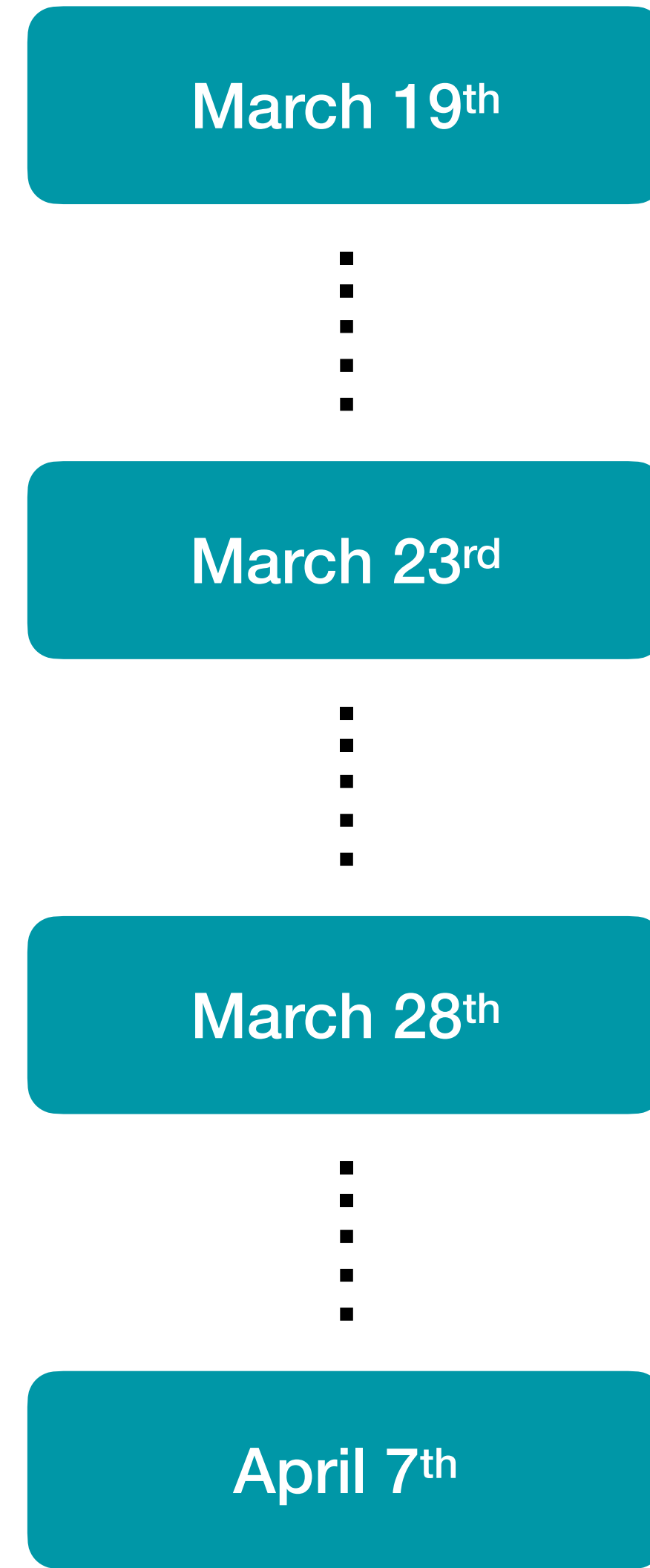
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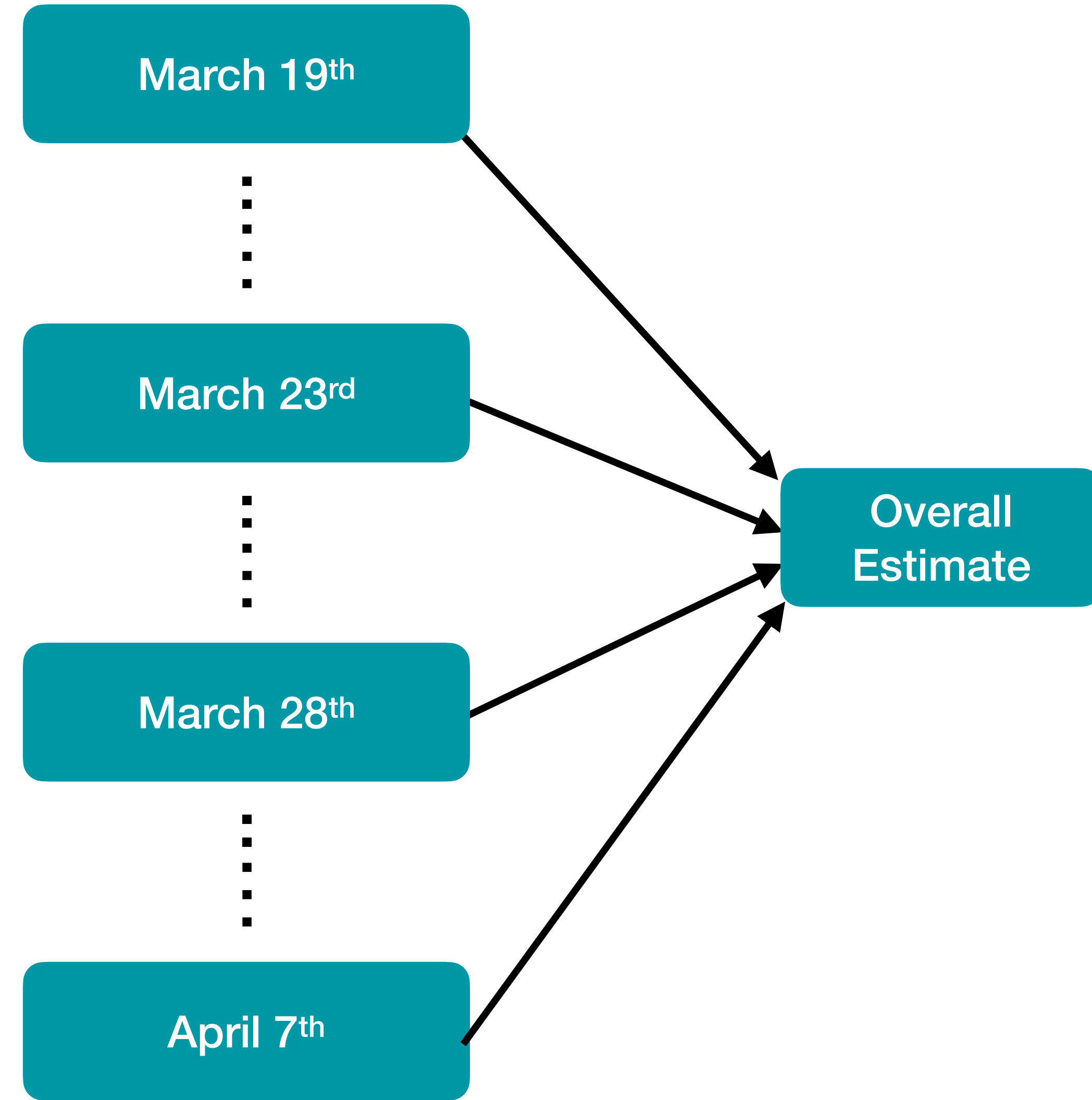
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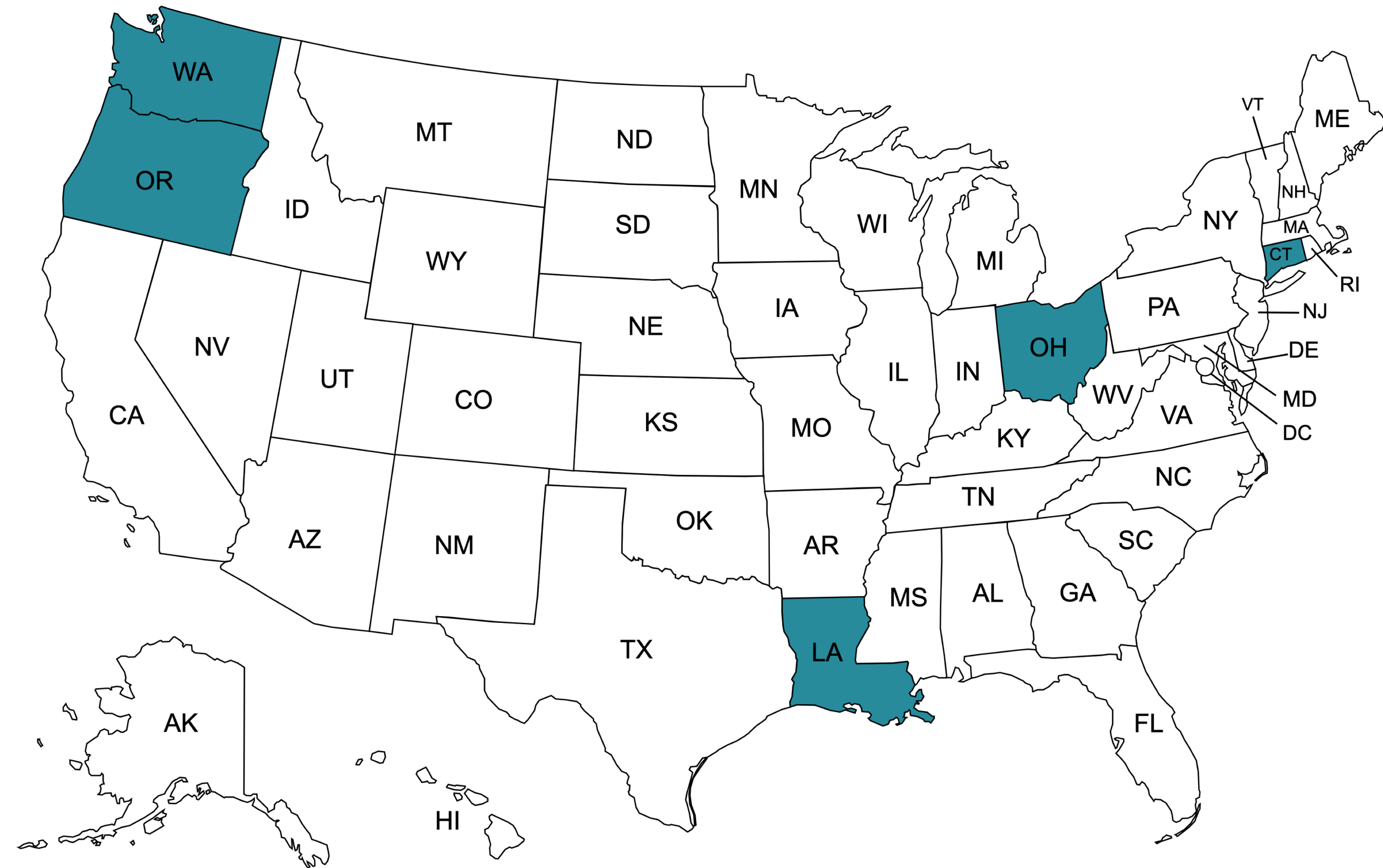
# Target trials

- Staggered adoption of policies
- Create cohorts by adoption date
- Measure the effect for each cohort
- Aggregate across “single” target trials to a “nested” target trial



# A single target trial

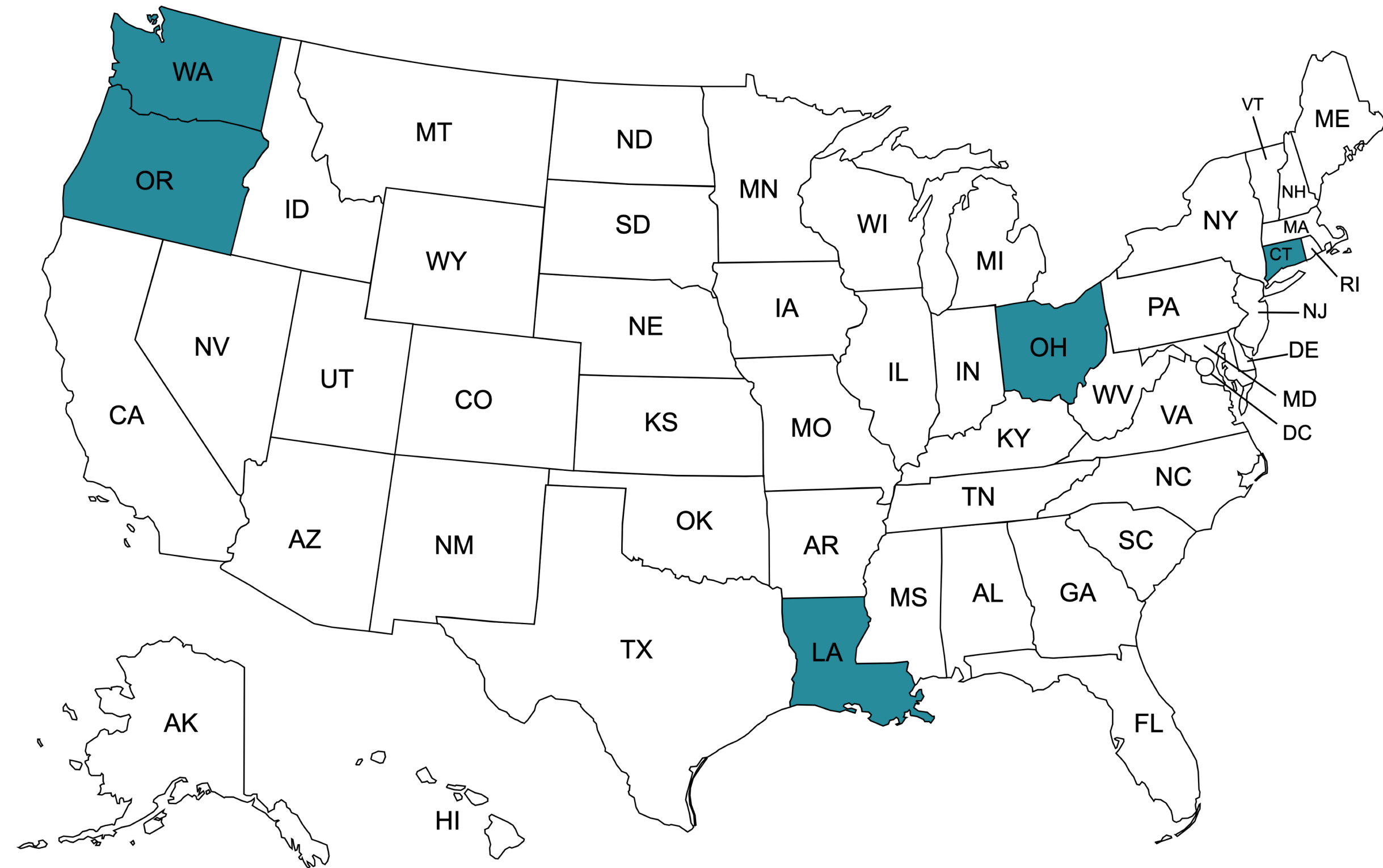
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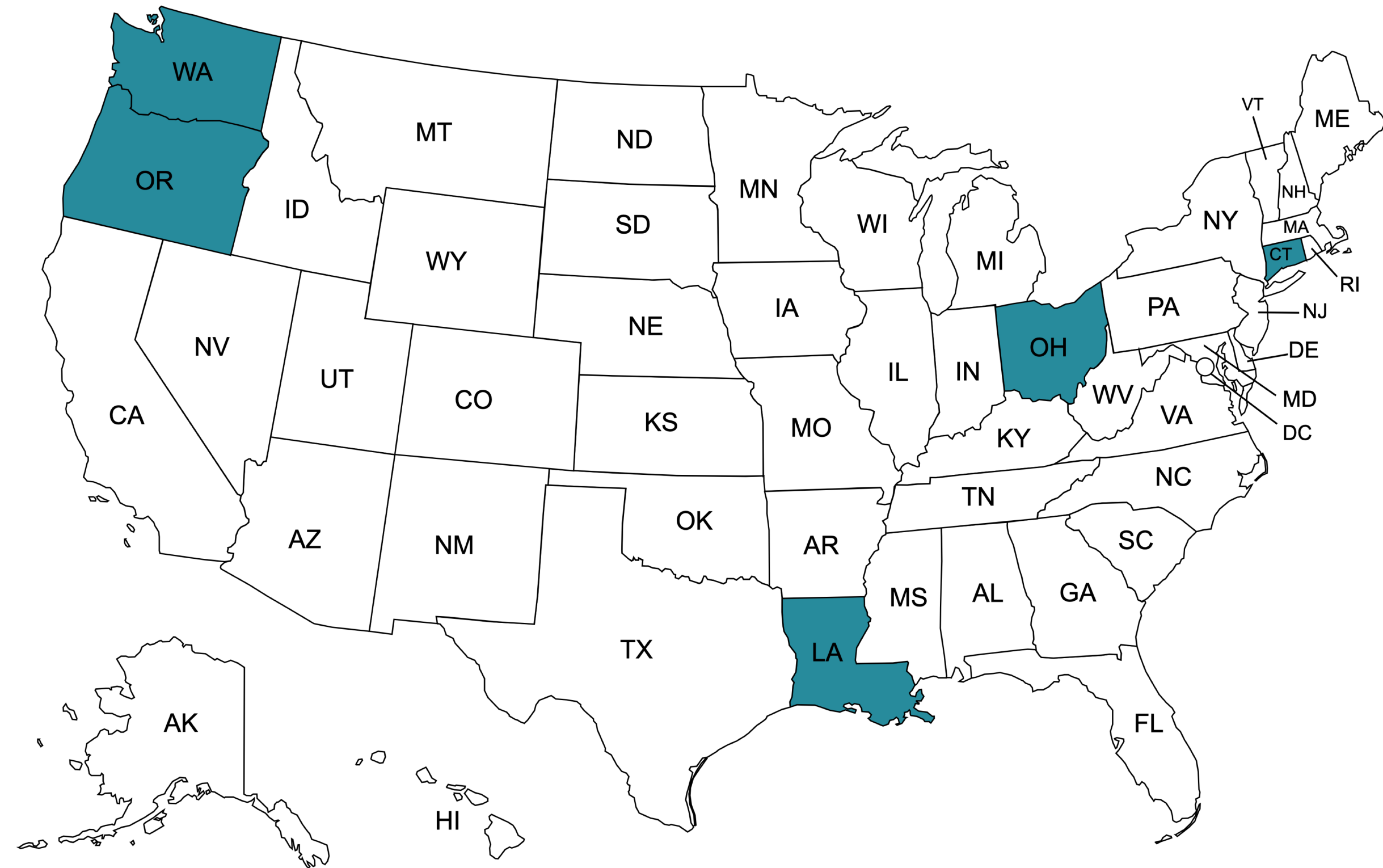
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# A single target trial

## March 23<sup>rd</sup> Cohort

- What comparison states do we use?
- Length of follow up
  - Only 19 days between first and last adopters
  - Expect effects to be delayed

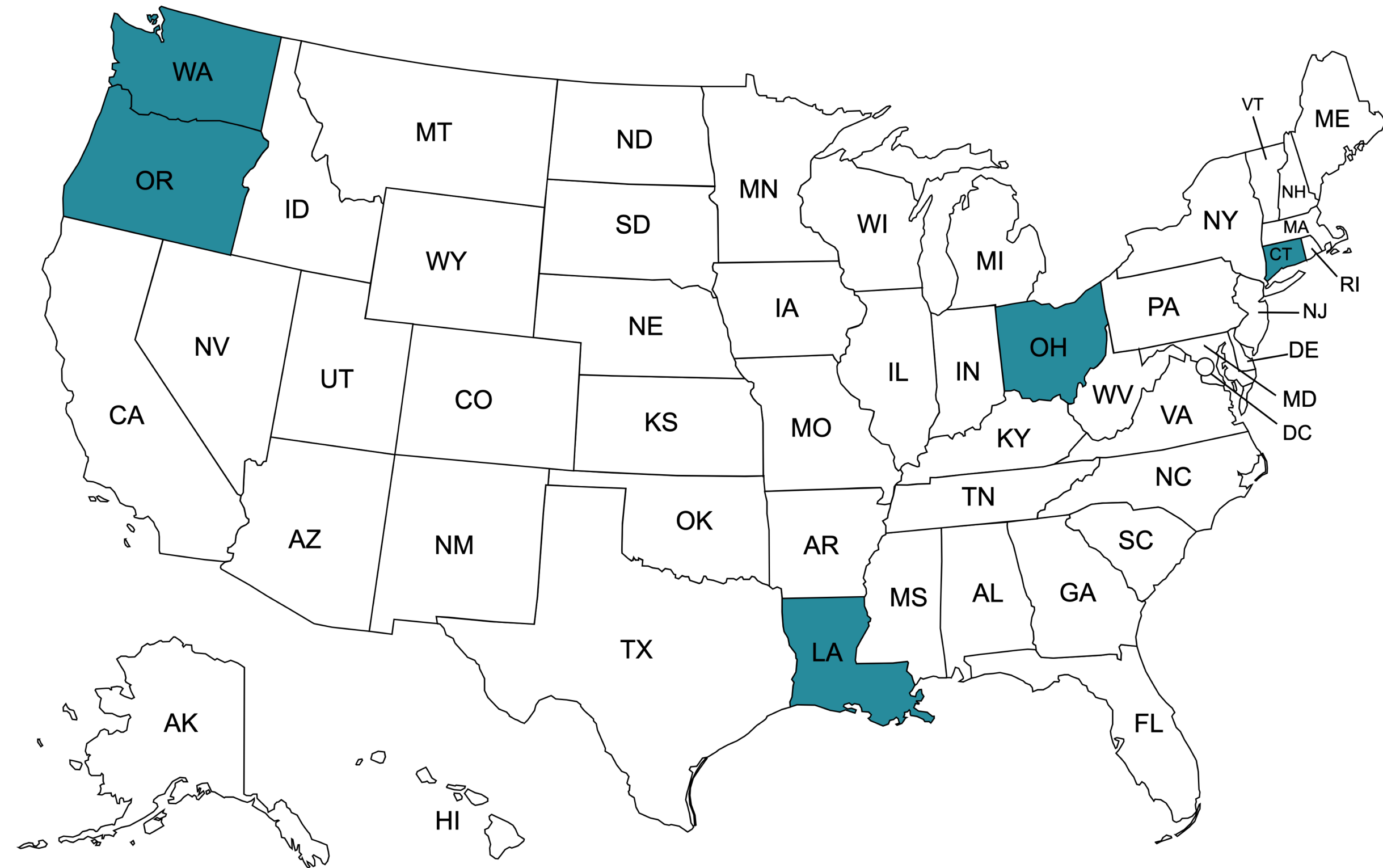




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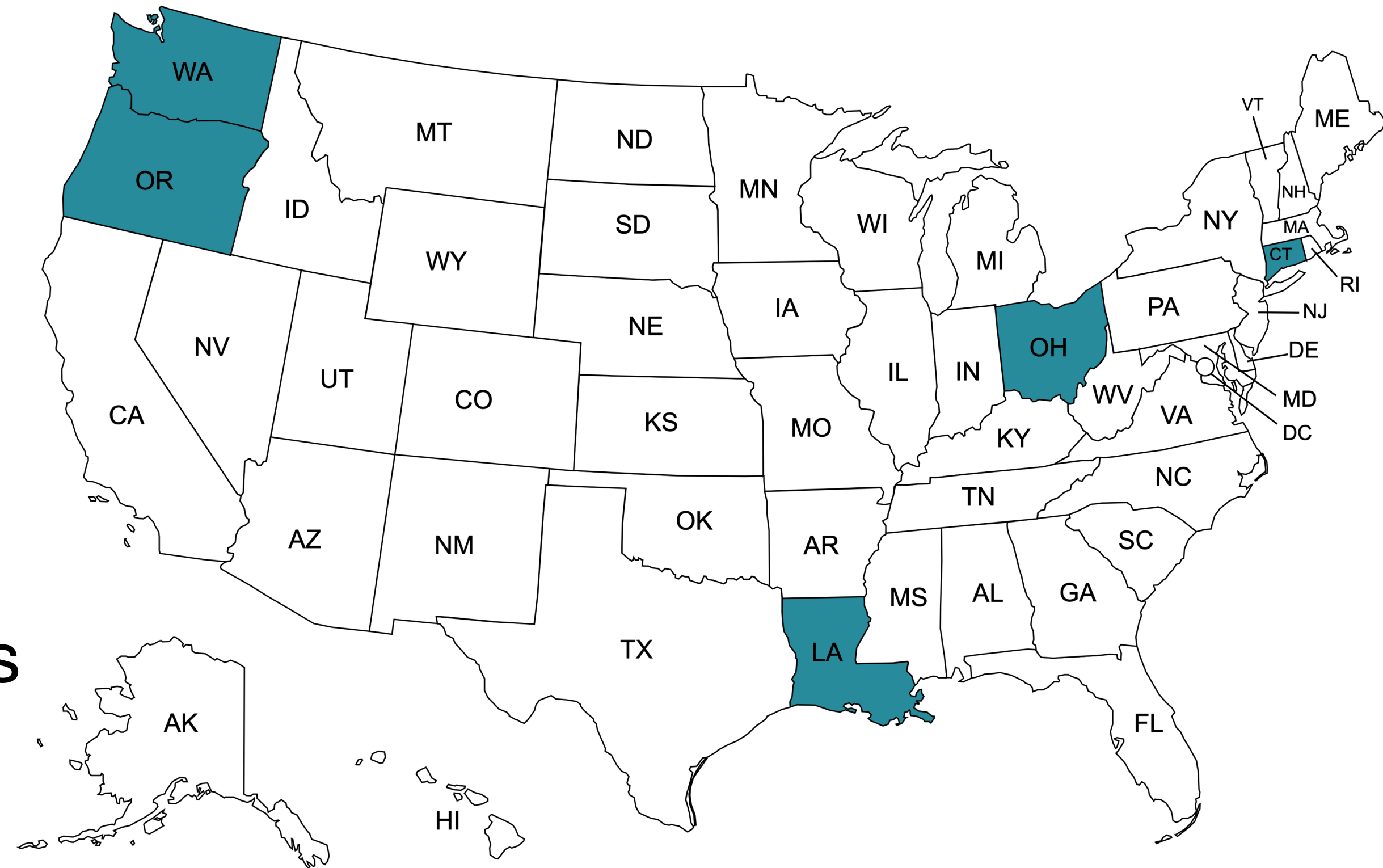
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- What comparison states do we use?
- Length of follow up
  - Only 19 days between first and last adopters
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- Compare to 8 *never treated* states
- Alternative: dynamic comparison groups
  - Need to assess assumptions for all groups
  - Are changes in effects just changes in comparison group?

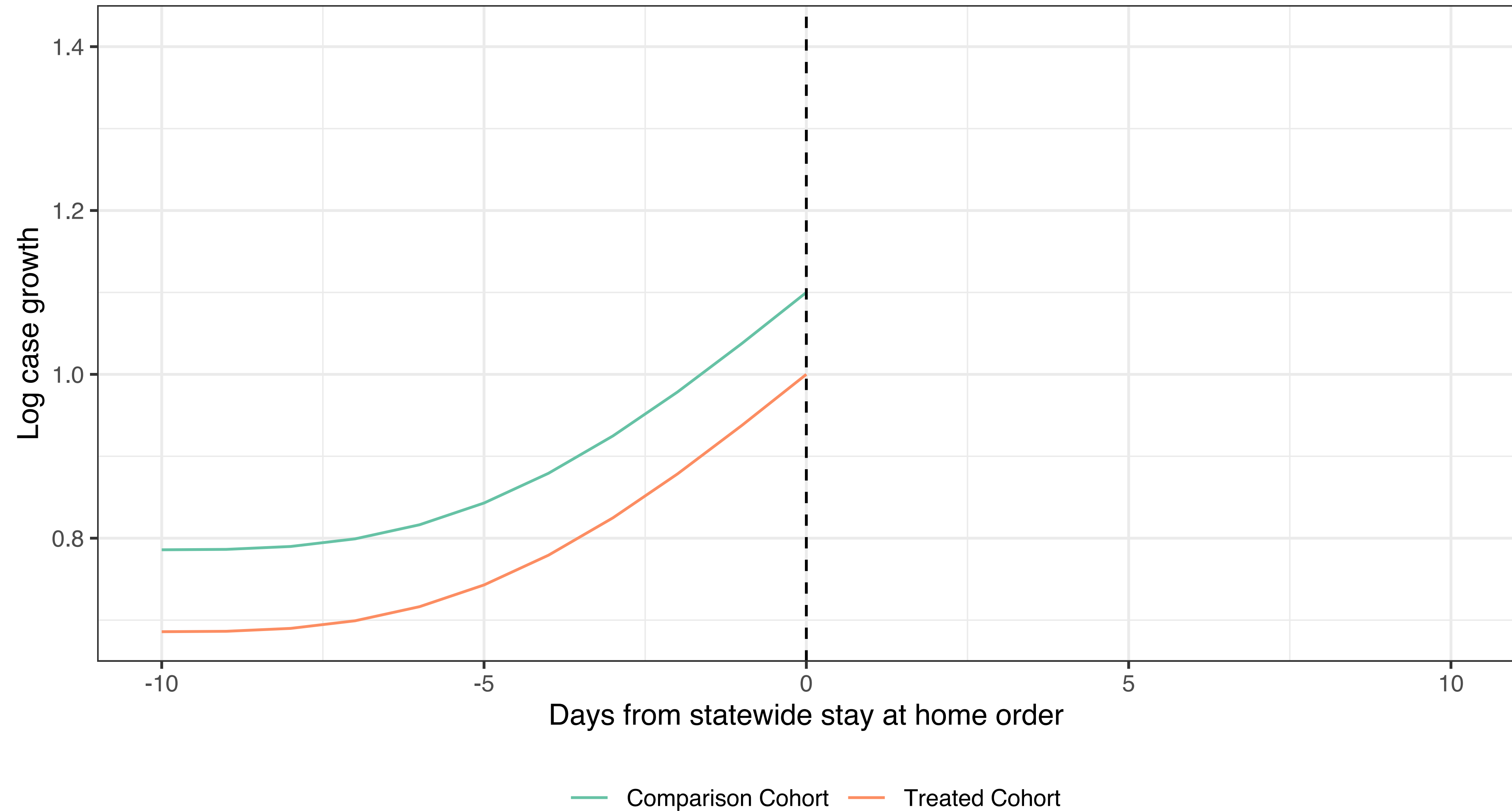


# **Analysis: Differences in Differences**

**Key assumption: parallel trends**

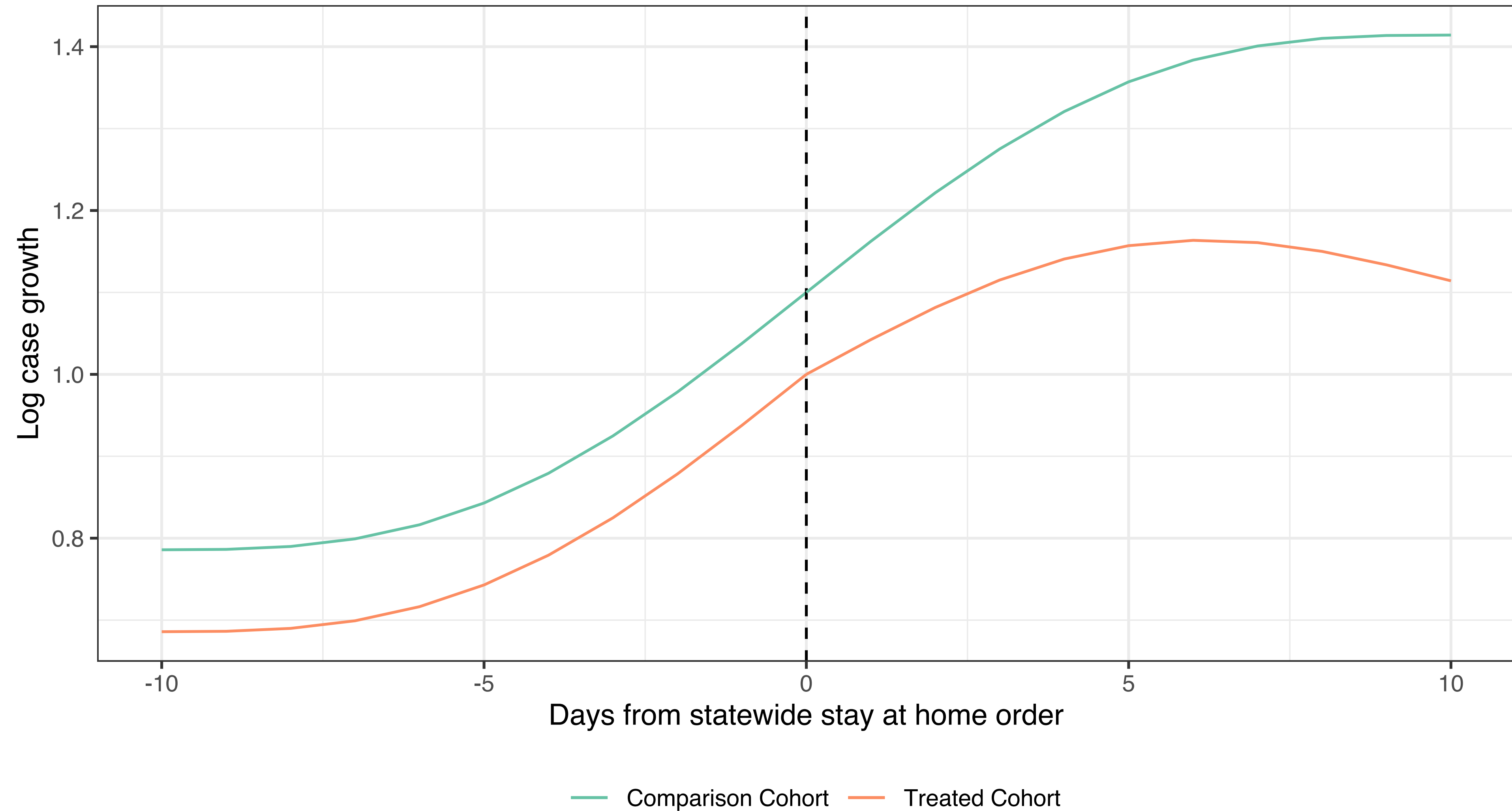
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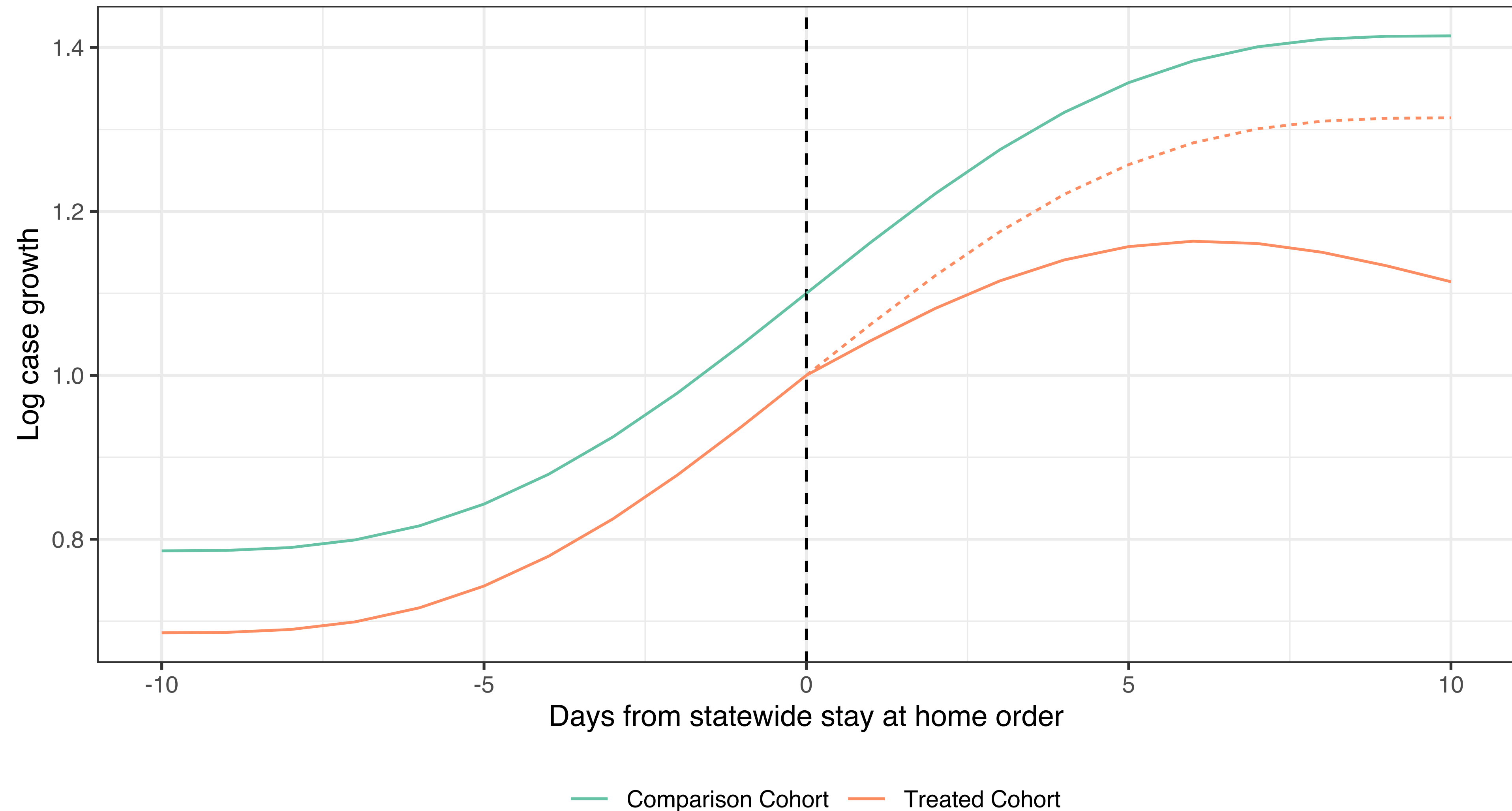
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	Pre	Post	



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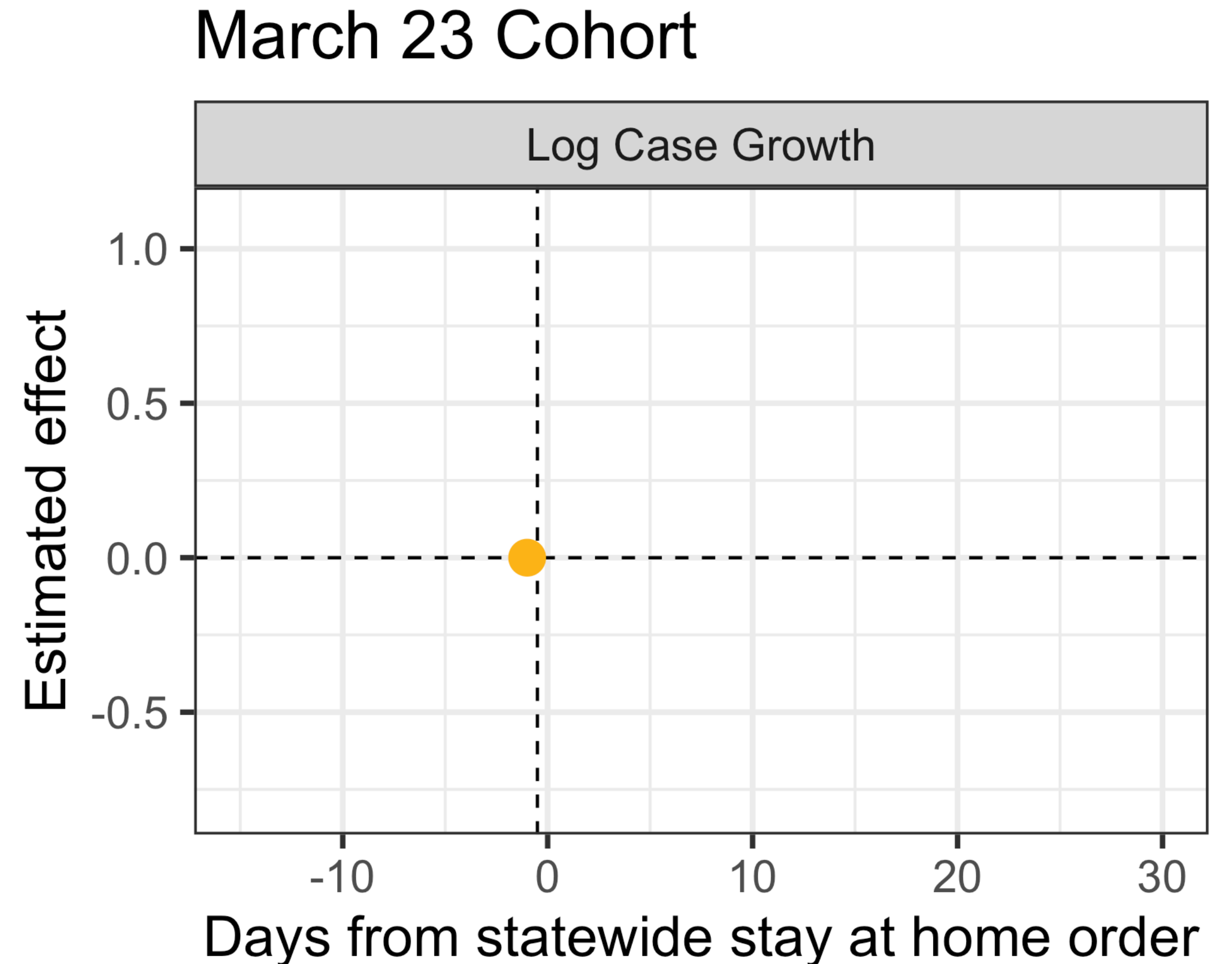
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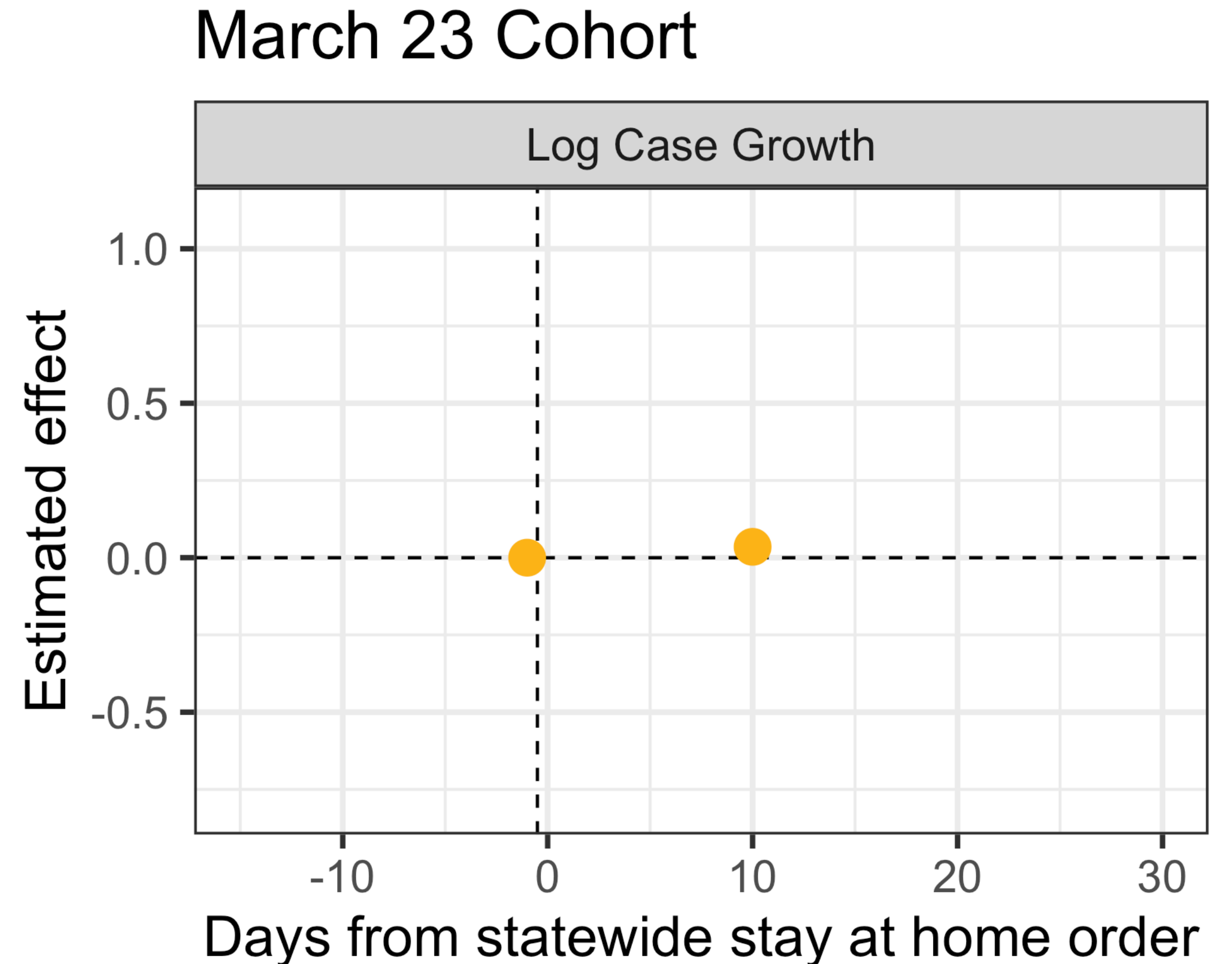
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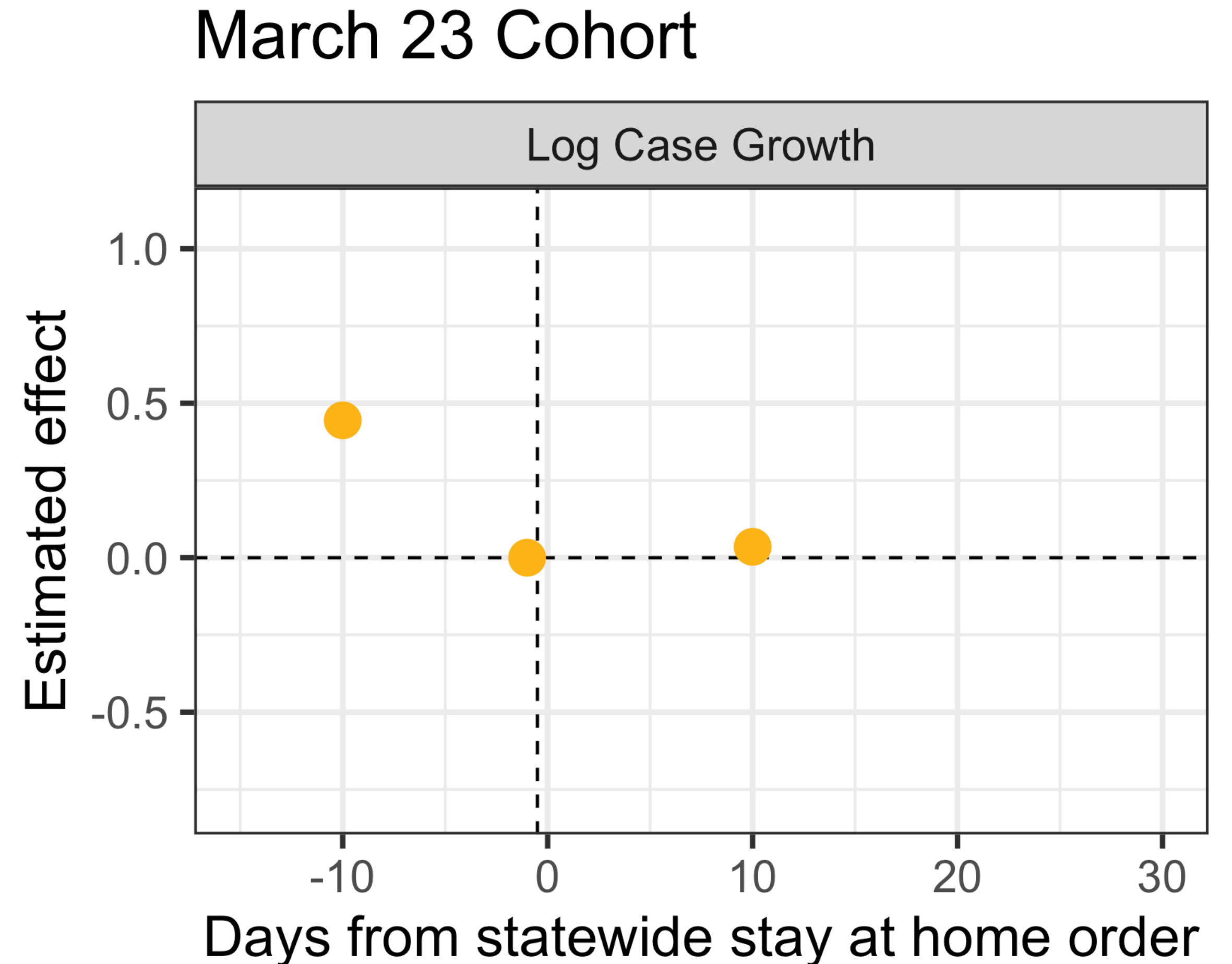
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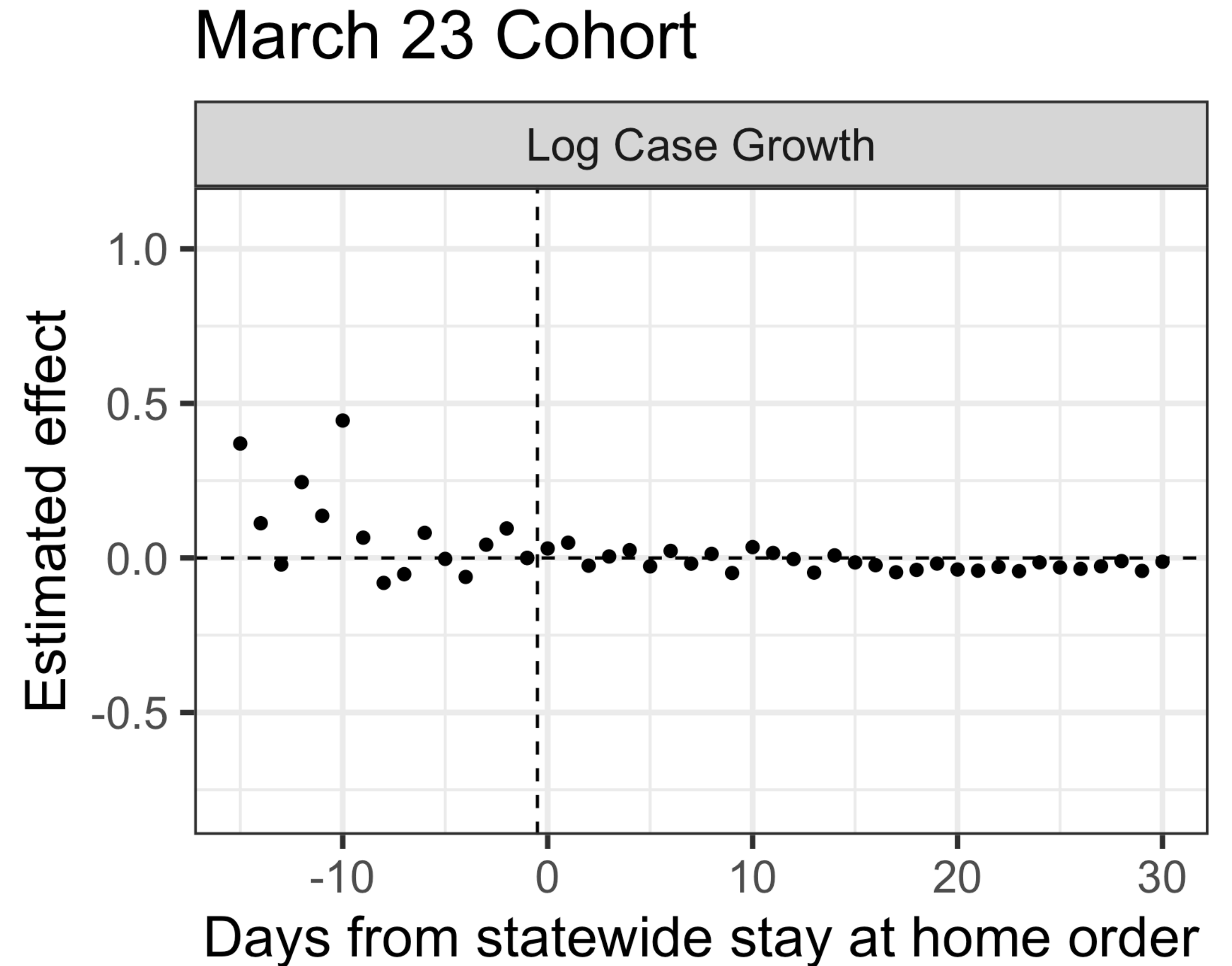
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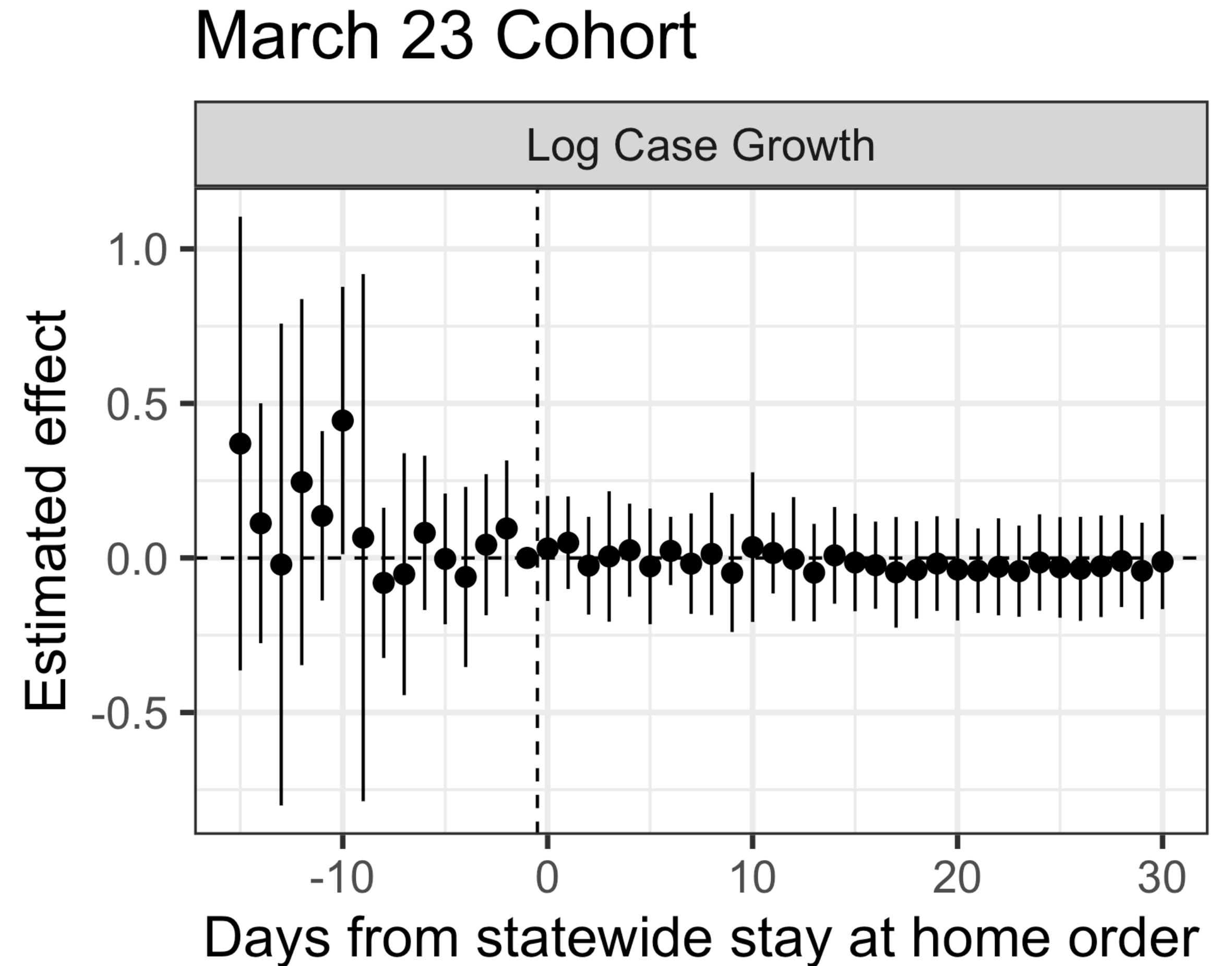
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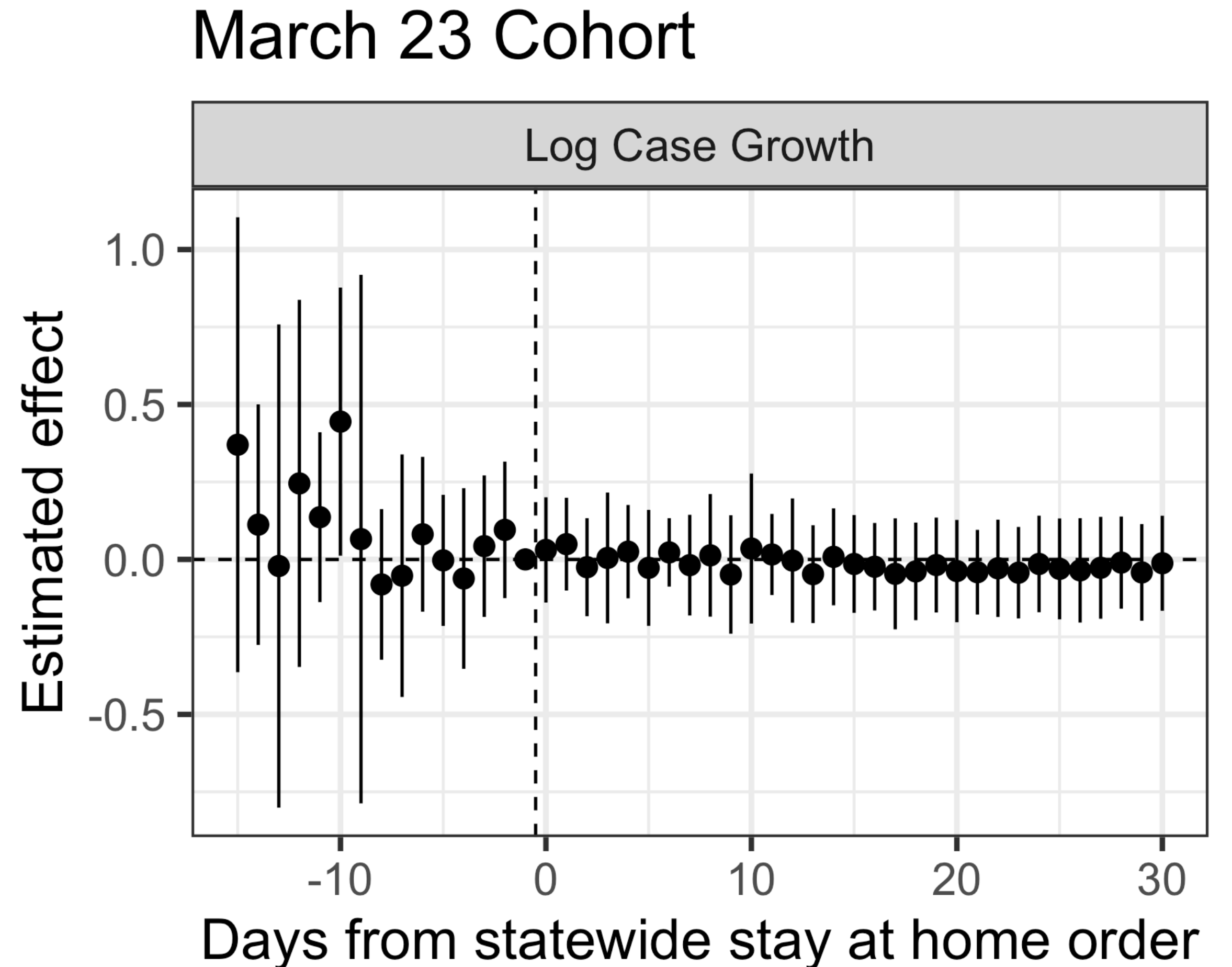
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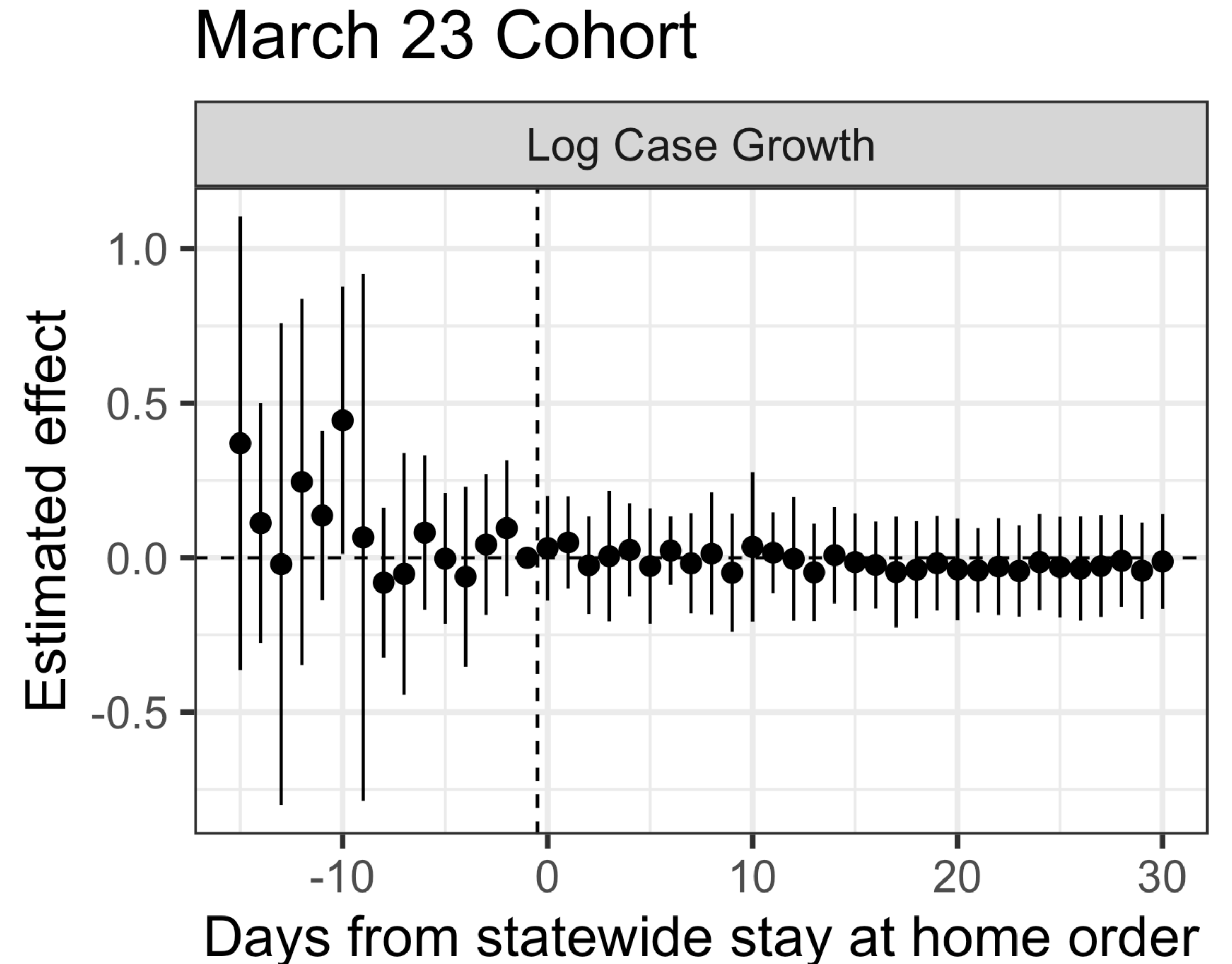
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- Allows for a diagnostic check
  - Pre-period should have **zero** effect
- Possible violations of // trends
  - Anticipation, time-varying confounding

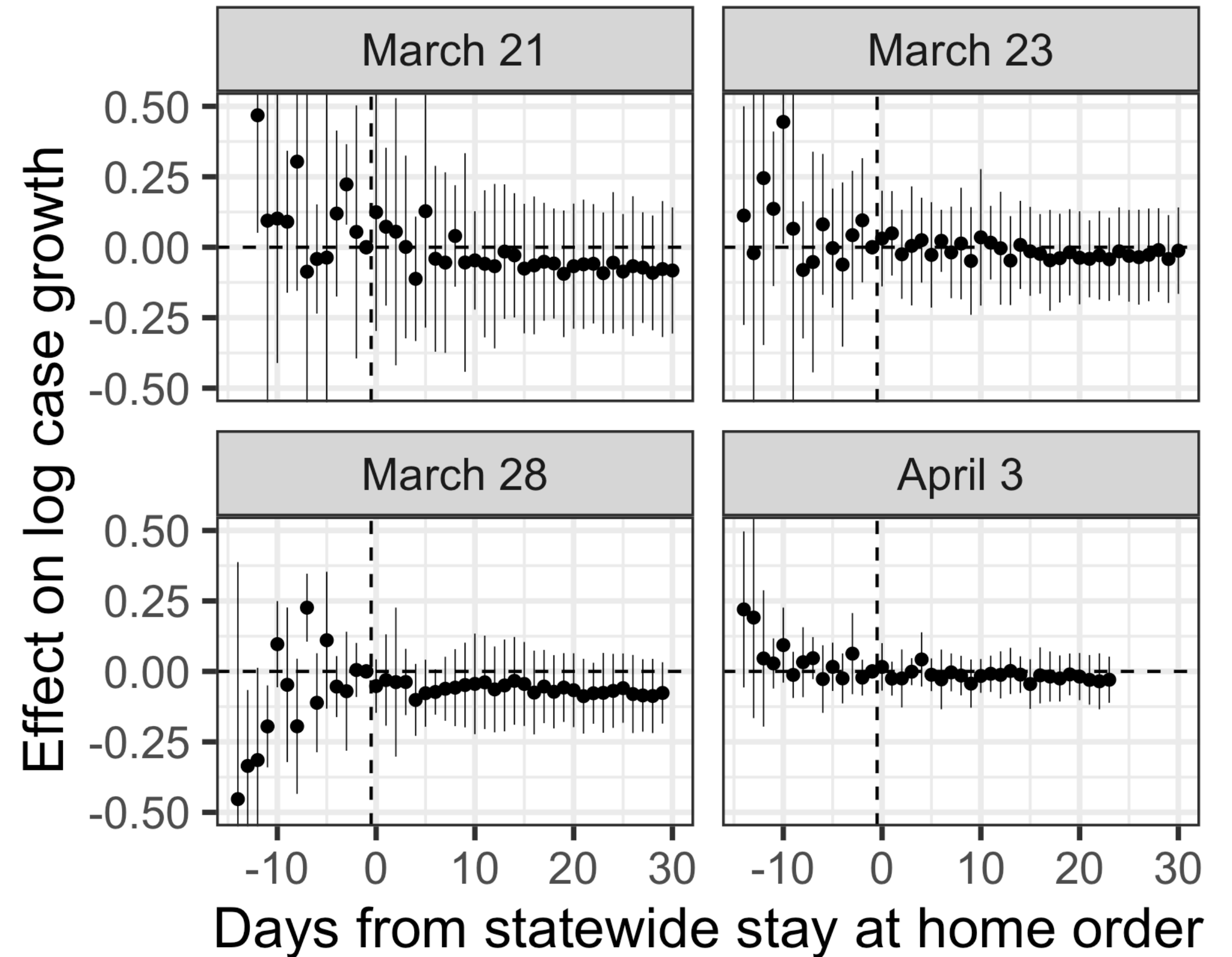


# **From single to nested target trials**

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- Each single trial is different
  - Starting point, length of follow up, etc.

[Hernán et al 2016]





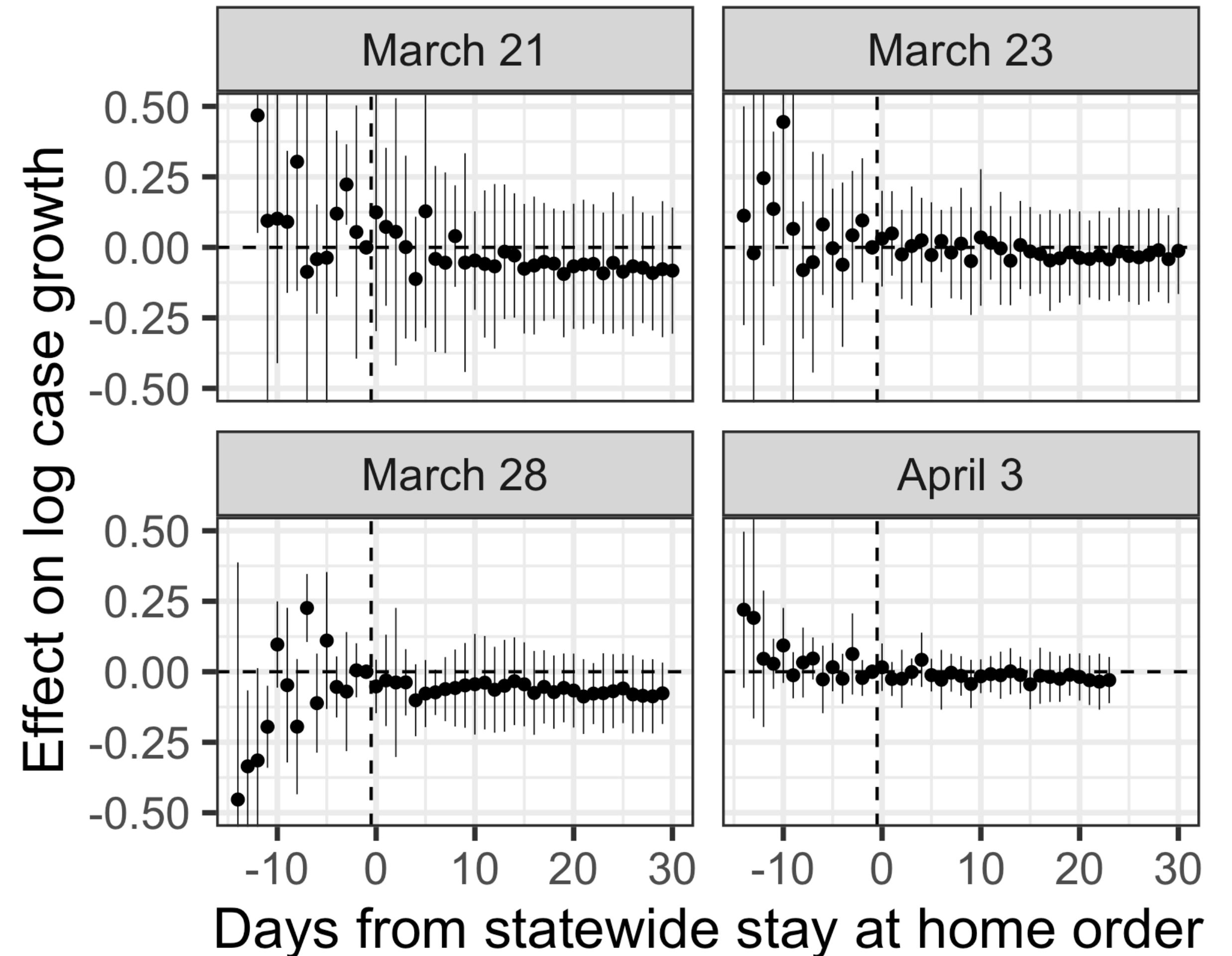
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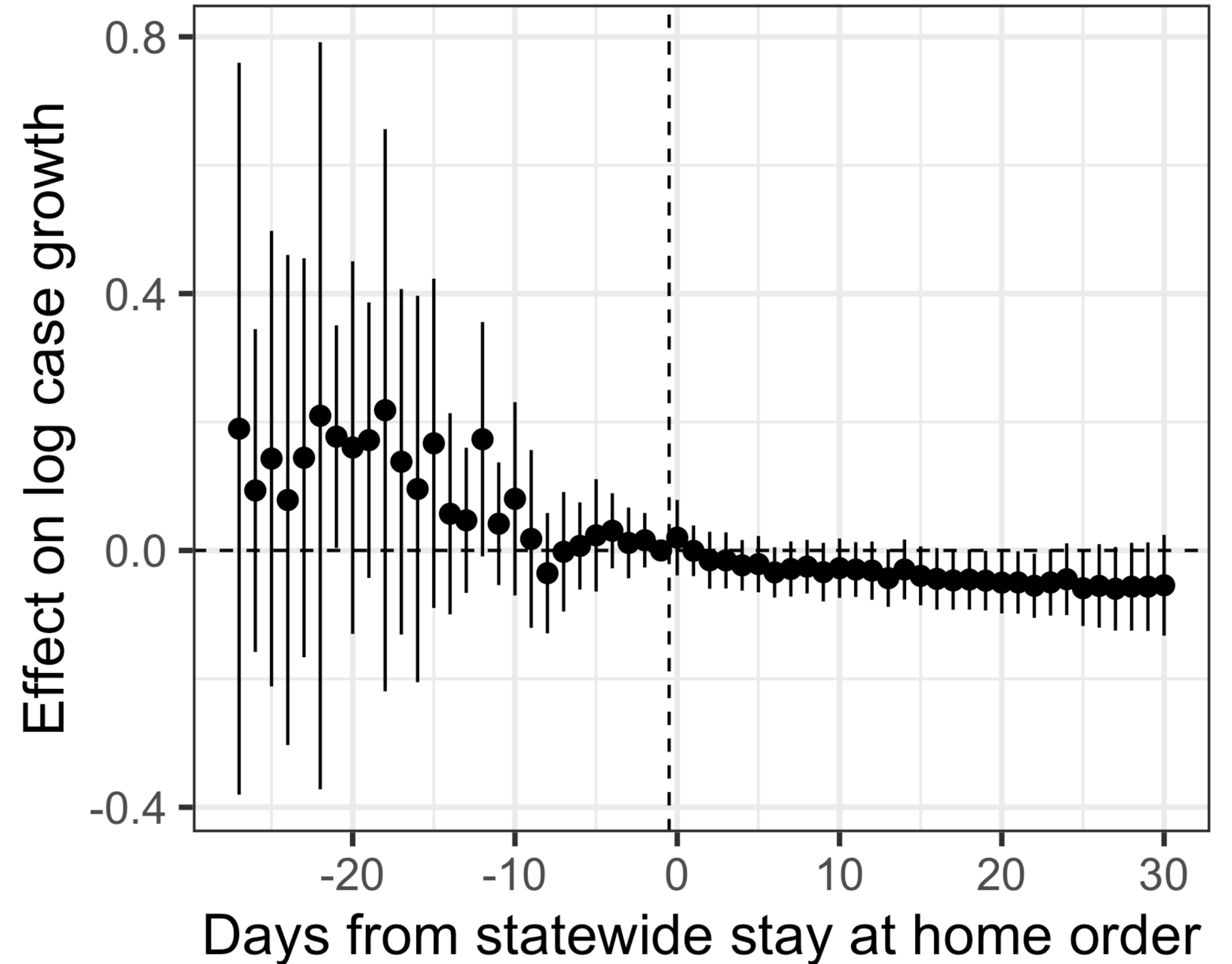
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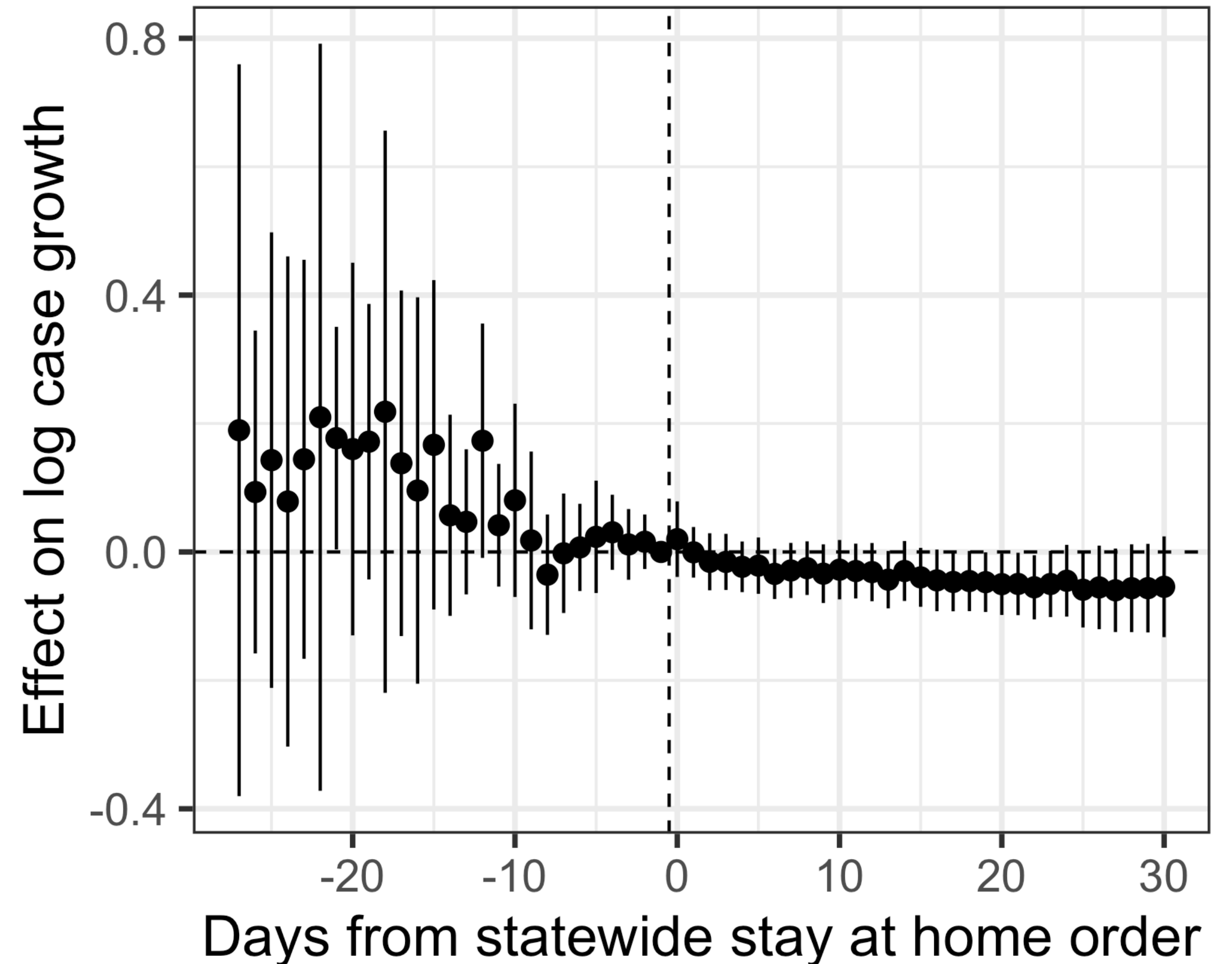
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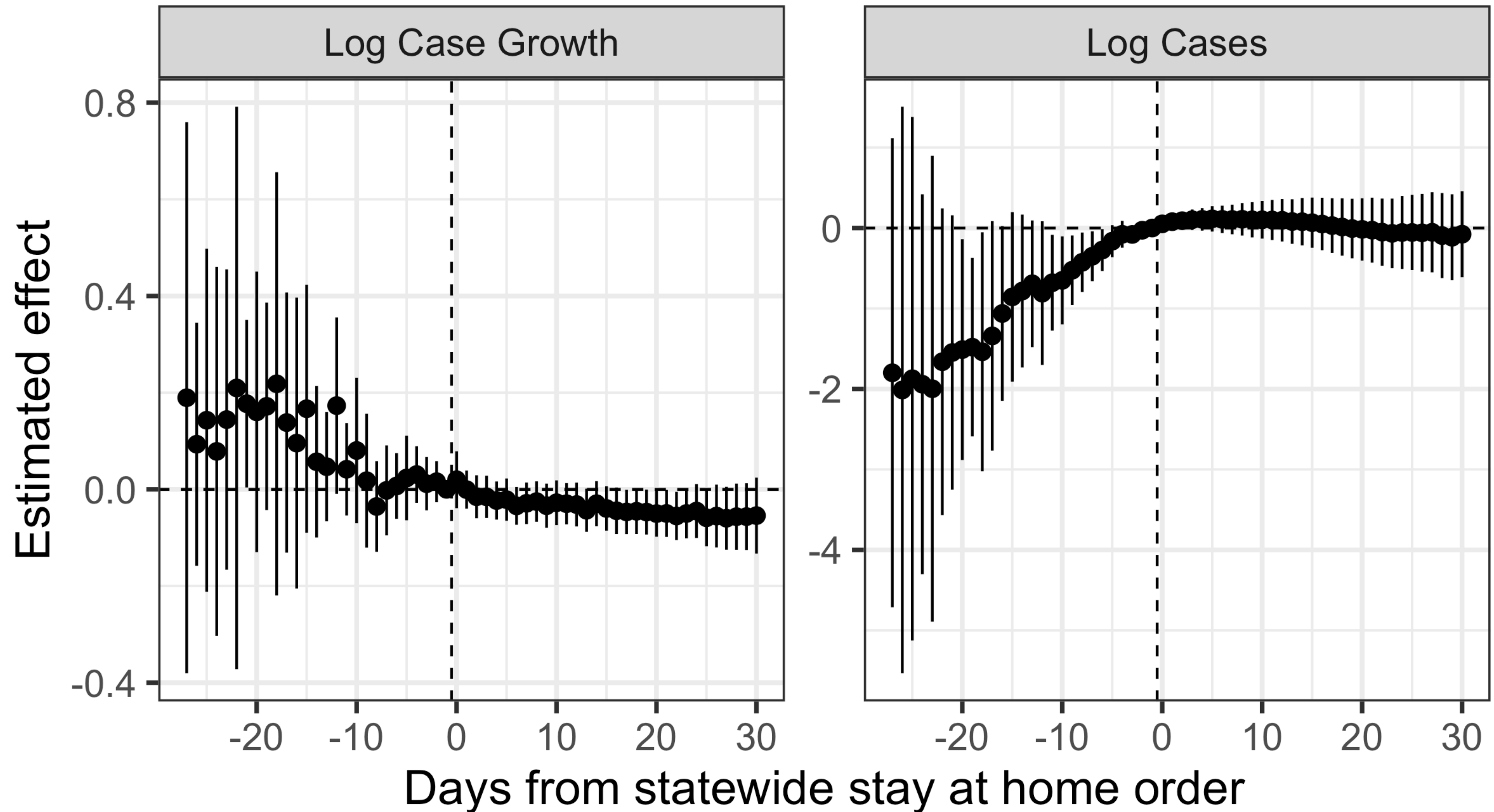
$$\widehat{DID}_k = \frac{1}{n_1} \sum_{g=1}^G n_{1g} \widehat{DID}_{kg}$$

- Recovers “stacked” DiD
- Uncertainty quantification is tricky
  - Various forms of resampling methods

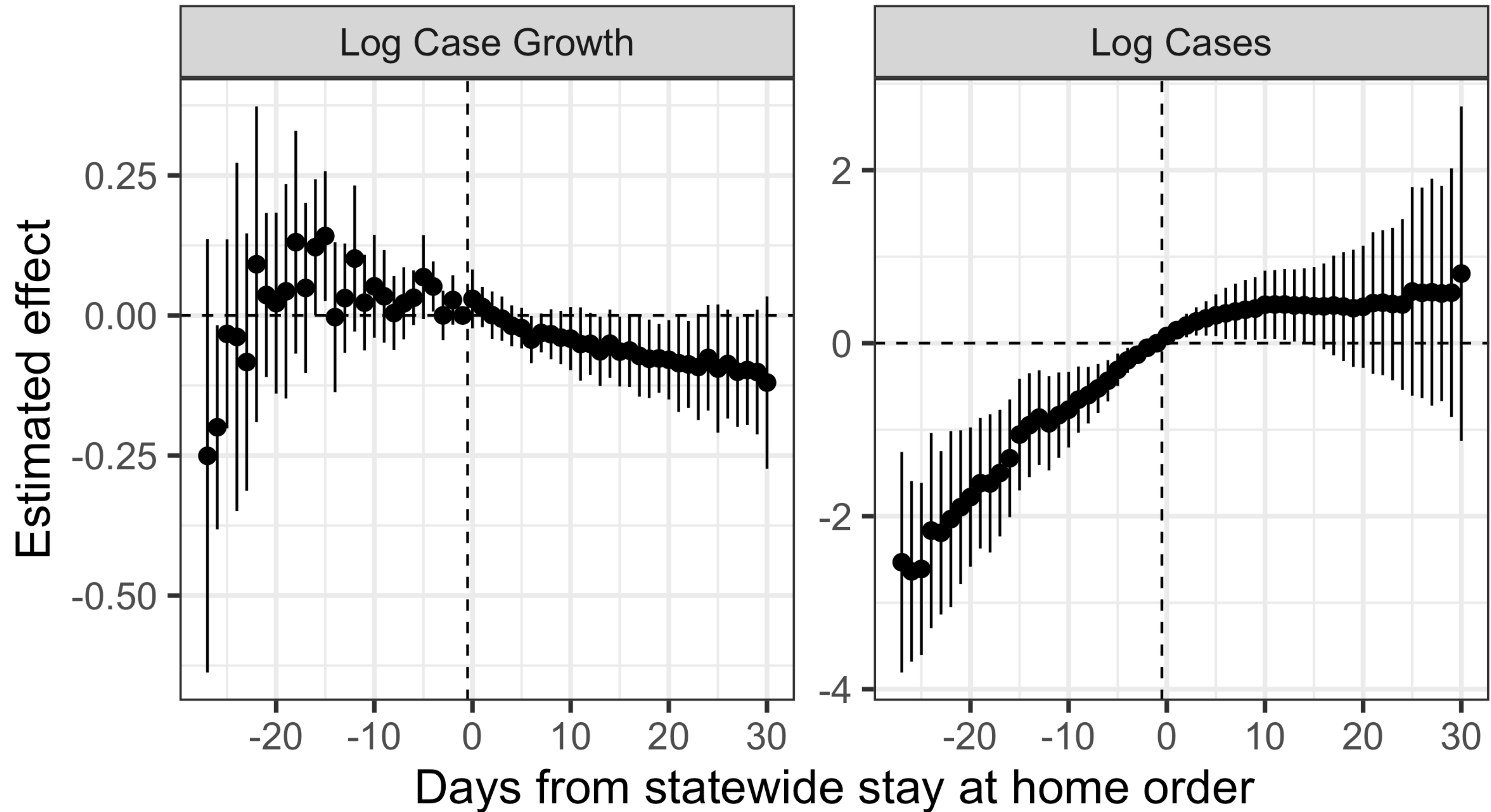
[Abraham & Sun 2021; Callaway & Sant’Anna 2021]



# Plausibility of // trends depends on outcome



# Slight differences when using case time



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- Evaluating policy impact is difficult, especially recently!

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  - Avoids many of the pitfalls of naive regression models
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  - IPW, matching, double robust DiD, synthetic controls, etc.
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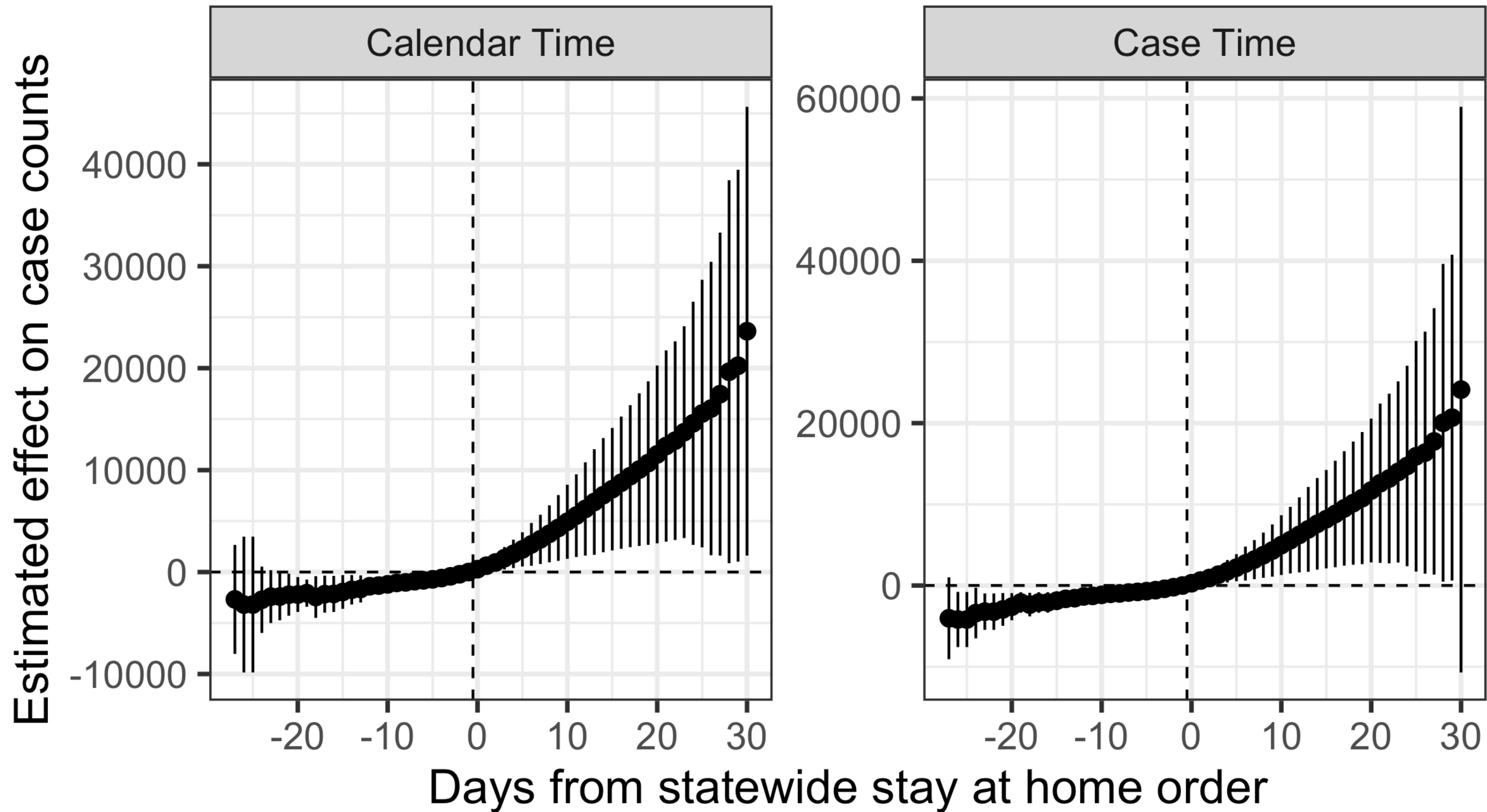
## Thank you!

[ebenmichael.github.io](https://ebenmichael.github.io)

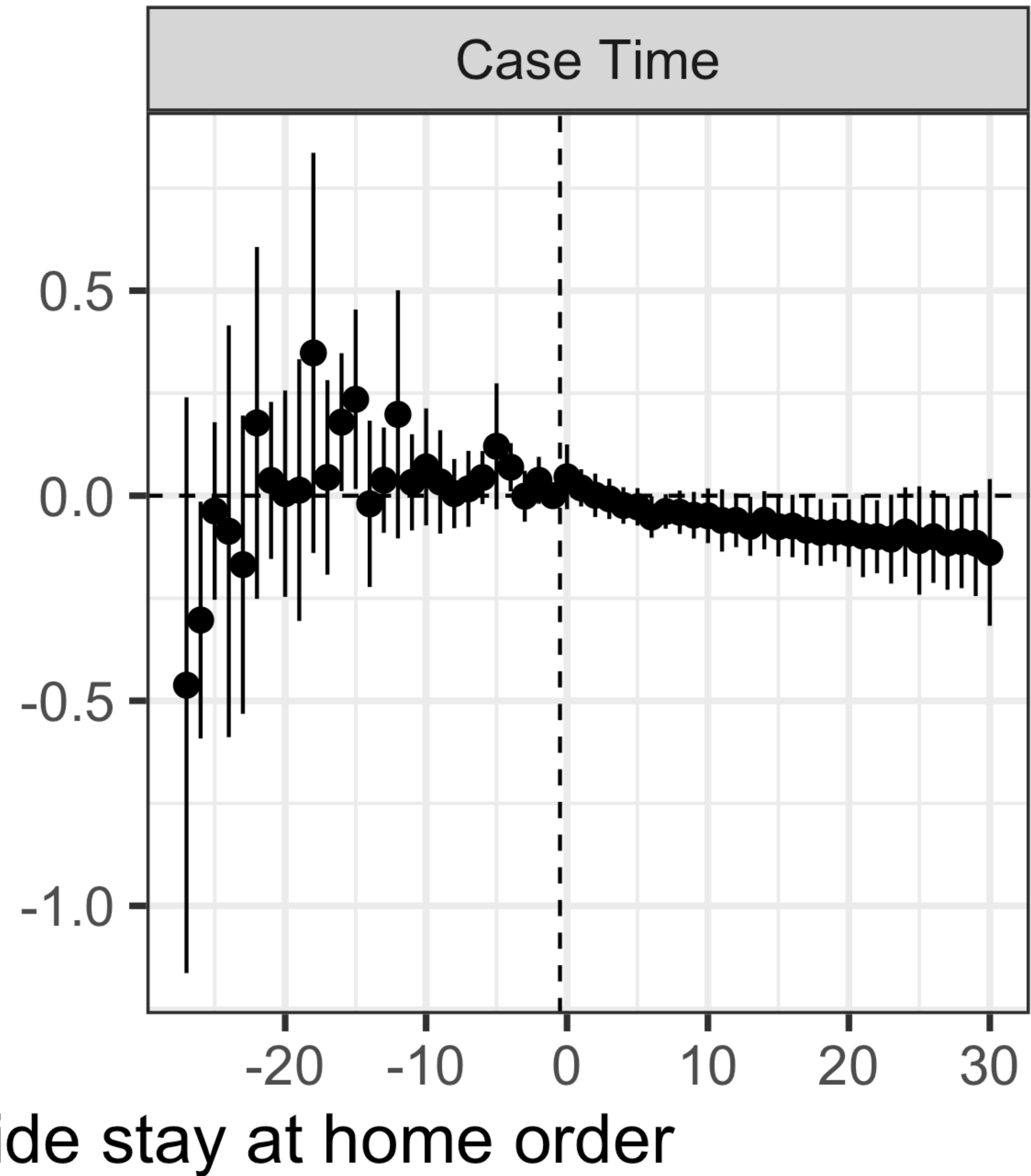
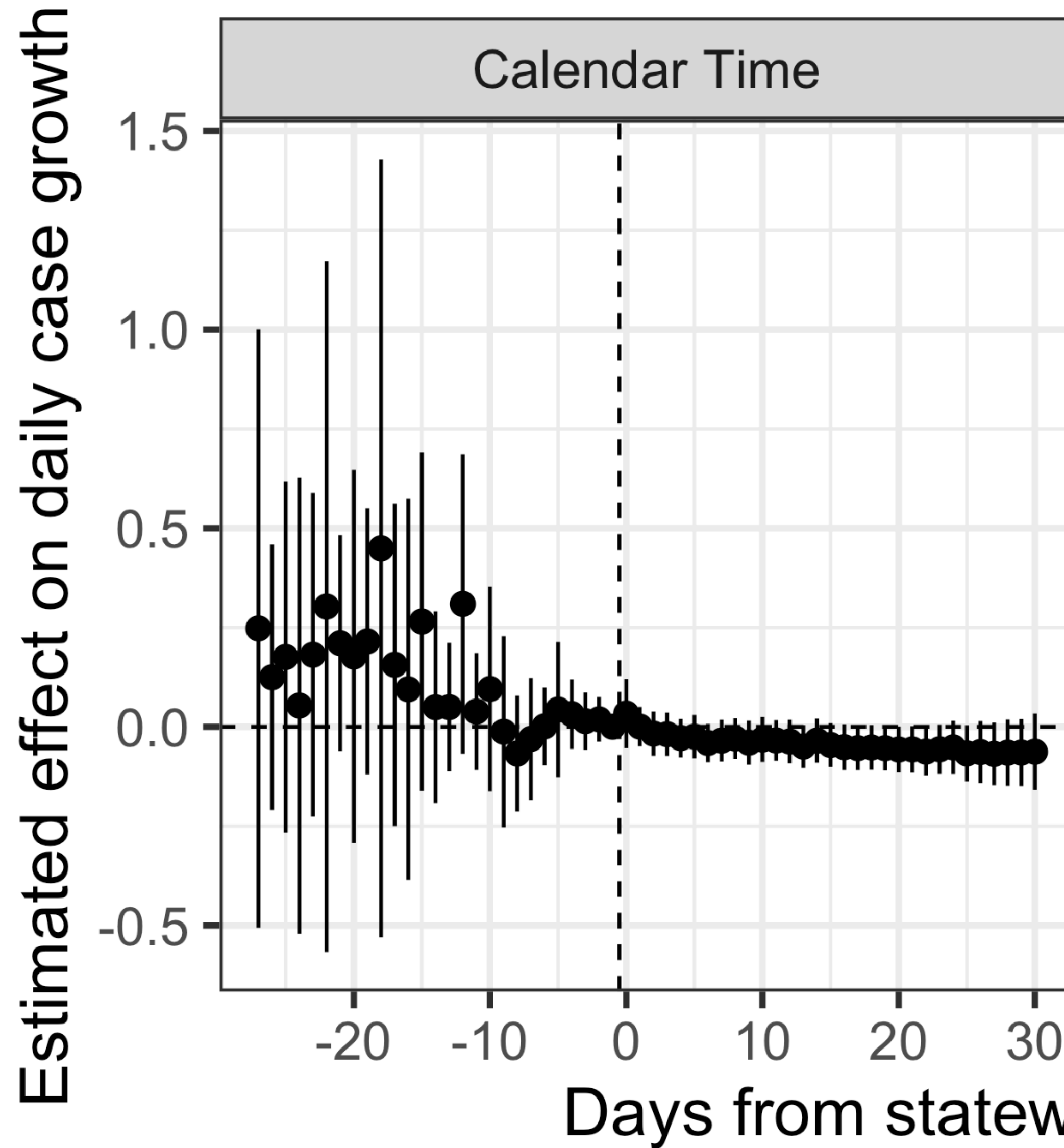
Ben-Michael, E., Feller, A., & Stuart, E. A. (2021). A Trial Emulation Approach for Policy Evaluations with Group-level Longitudinal Data. *Epidemiology*, 32(4), 533–540.

# Appendix

# Raw case count estimates



# Case ratio estimates



# References

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